



**STATE OF VERMONT**  
JOINT FISCAL OFFICE

**MEMORANDUM**

To: Joint Fiscal Committee Members  
From: Nathan Lavery, Fiscal Analyst  
Date: November 12, 2009  
Subject: Grant Requests

Enclosed please find seven (7) requests that the Joint Fiscal Office has received from the administration:

**JFO #2407** — \$612,000 grant from the U.S. Environmental Protection Agency (EPA) to the Agency of Commerce & Community Development. These grant funds will be used to establish a special revolving loan fund for brownfield projects that are “shovel-ready”. **This grant is a competitive award under the American Recovery and Reinvestment Act (ARRA) and expedited approval of this item has been requested.** The Joint Fiscal Committee members will be contacted within two weeks with a request to waive the statutory review period and accept this item.  
[JFO received 11/09/09]

**JFO #2408** — \$26,190 grant from the U.S. Health Resources and Services Administration to the Department of Health. These grant funds will be used to support the recruitment and retention of primary care providers via a subgrant to the Vermont State Primary Care Offices (PCO). **This grant is a competitive award under the American Recovery and Reinvestment Act (ARRA) and expedited approval of this item has been requested.** The Joint Fiscal Committee members will be contacted within two weeks with a request to waive the statutory review period and accept this item.  
[JFO received 11/09/09]

**JFO #2409** — \$217,504 grant from the U.S. Department of Justice to the Center for Crime Victim Services. These funds will be distributed to the Vermont Network Against Domestic and Sexual Violence for direct services to victims of sexual assault.  
[JFO received 11/09/09]

**JFO #2410** — \$695,147 grant from the U.S. Department of Justice to the Center for Crime Victim Services. These funds will be used to aid adult and child victims of domestic violence and sexual assault, etc., by expanding safety and support services in five of Vermont's rural.  
[JFO received 11/09/09]

**JFO #2411** — \$71,216 grant from the U.S. Department of Justice to the Center for Crime Victim Services. These funds will be used for outreach and education about services available to crime victims. The focus of this outreach will be underserved populations from diverse cultural backgrounds who may not speak English.  
[JFO received 11/09/09]

**JFO #2412** — \$1,000,000 grant from the U.S. Department of Justice to the Department of Public Safety. These funds will be used to support the work of the Vermont Drug Task Force to disrupt the flow of illegal drugs into Vermont.

*[JFO received 11/09/09]*

**JFO #2413** — \$96,477 grant from the U.S. Department of Labor to the Vermont Department of Labor. These funds will be used to fund necessary IT upgrades and staff training for the transition to the new federal apprenticeship program mandates.

*[JFO received 11/09/09]*

In accordance with the procedures for processing such requests, we ask you to review the enclosed and notify the Joint Fiscal Office (Nathan Lavery at (802) 828-1488; [nlavery@leg.state.vt.us](mailto:nlavery@leg.state.vt.us)) if you have questions or would like an item held for Joint Fiscal Committee review. Unless we hear from you to the contrary by November 26 we will assume that you agree to consider as final the Governor's acceptance of these requests.

cc: James Reardon, Commissioner  
Kevin Dorn, Secretary  
Joan Senecal, Commissioner  
Judy Rex, Executive Director  
Thomas Tremblay, Commissioner  
Patricia Moulton Powden, Commissioner



**STATE OF VERMONT**  
JOINT FISCAL OFFICE

**MEMORANDUM**

To: Representative William Lippert

From: Nathan Lavery, Fiscal Analyst

Date: November 12, 2009

Subject: JFO #2409, #2410, #2411, #2412

Representative Michael Obuchowski asked that I forward to you a copy of the enclosed grant materials and cover memo. He requests your observations regarding the enclosed items.

cc: Rep. Michael Obuchowski  
Stephen Klein



State of Vermont  
Department of Finance & Management  
109 State Street, Pavilion Building  
Montpelier, VT 05620-0401

Agency of Administration

[phone] 802-828-2376  
[fax] 802-828-2428

**STATE OF VERMONT  
FINANCE & MANAGEMENT GRANT REVIEW FORM**

**Grant Summary:** This grant to the Center for Crime Victim's services is a new formula grant to provide direct services to victims of sexual assault. The federal government requests that the grant program be administered by Vermont's statewide sexual assault coalition, Vermont Network Against Domestic and Sexual Assault.

**Date:** 10/22/09

**Department:** Vermont Center for Crime Victim's Services

**Legal Title of Grant:** Sexual Assault Services Program in Vermont

**Federal Catalog #:** 16.556

**Grant/Donor Name and Address:** Office on Violence Against Women , U.S. Department of Justice, Washington DC 20531

**Grant Period:** **From:** 8/1/2009 **To:** 7/31/2011

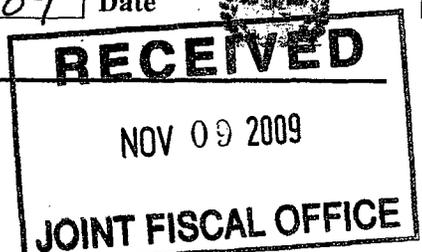
**Grant/Donation** 217504

	SFY 1	SFY 2	SFY 3	Total	Comments
<b>Grant Amount:</b>	\$163,128	\$54736	\$	\$217,504	The funds will be dispersed to Coalition programs based on a funding formula

Position Information:	# Positions	Explanation/Comments
	0	

**Additional Comments:**

Department of Finance & Management	<i>[Signature]</i> 10/23/09	(Initial)
Secretary of Administration	<i>[Signature]</i> 10/26/09	(Initial)
Sent To Joint Fiscal Office	11/5/09	Date

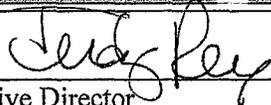


STATE OF VERMONT REQUEST FOR GRANT ACCEPTANCE (Form AA-1)

BASIC GRANT INFORMATION				
1. Agency:		Vermont Center for Crime Victim Services		
2. Department:				
3. Program:		Sexual Assault Services Program in Vermont		
4. Legal Title of Grant:		Sexual Assault Services Program in Vermont		
5. Federal Catalog #:		16.556		
6. Grant/Donor Name and Address: Office on Violence Against Women, Dept. of Justice, Washington, DC 20531				
7. Grant Period:		From: 8/1/2009	To: 7/31/2011	
8. Purpose of Grant: Providing direct services to victims of sexual assault				
9. Impact on existing program if grant is not Accepted: Fewer services to victims of sexual assault and fewer victims served.				
10. BUDGET INFORMATION				
	SFY 1	SFY 2	SFY 3	Comments
<b>Expenditures:</b>	<b>FY 2010</b>	<b>FY 2011</b>	<b>FY</b>	
Personal Services	\$	\$	\$	
Operating Expenses	\$	\$	\$	
Grants	\$163,128	\$54,376	\$	
<b>Total</b>	<b>\$</b>	<b>\$</b>	<b>\$</b>	
<b>Revenues:</b>				
State Funds:	\$	\$	\$	
Cash	\$	\$	\$	
In-Kind	\$	\$	\$	
Federal Funds:	\$	\$	\$	
(Direct Costs)	\$163,128	\$54,376	\$	
(Statewide Indirect)	\$	\$	\$	
(Departmental Indirect)	\$	\$	\$	
Other Funds:	\$	\$	\$	
Grant (source )	\$	\$	\$	
<b>Total</b>	<b>\$163,128</b>	<b>\$54,376</b>	<b>\$</b>	
<b>Appropriation No:</b>	2160010000	<b>Amount:</b>	\$163,128	
	2160010000		\$54,376	
			\$	
			\$	
			\$	
			\$	
			\$	
		<b>Total</b>	\$217,504	

REC'D OCT 1 2 2009

# STATE OF VERMONT REQUEST FOR GRANT ACCEPTANCE (Form AA-1)

PERSONAL SERVICE INFORMATION		
<b>11. Will monies from this grant be used to fund one or more Personal Service Contracts?</b> <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No If "Yes", appointing authority must initial here to indicate intent to follow current competitive bidding process/policy.		
Appointing Authority Name: _____ Agreed by: _____ (initial)		
<b>12. Limited Service Position Information:</b>	<b># Positions</b>	<b>Title</b>
	0	
<b>Total Positions</b>		
<b>12a. Equipment and space for these positions:</b> <input type="checkbox"/> Is presently available. <input type="checkbox"/> Can be obtained with available funds.		
13. AUTHORIZATION AGENCY/DEPARTMENT		
I/we certify that no funds beyond basic application preparation and filing costs have been expended or committed in anticipation of Joint Fiscal Committee approval of this grant, unless previous notification was made on Form AA-1PN (if applicable):	Signature: 	Date: 10/9/2009
	Title: Executive Director	
	Signature:	Date:
	Title:	
14. SECRETARY OF ADMINISTRATION		
<input checked="" type="checkbox"/>	Approved: _____ (Secretary or designee signature)	Date: 10/26/09
15. ACTION BY GOVERNOR		
<input checked="" type="checkbox"/>	Check One Box: Accepted _____ (Governor's signature)	Date: 11/3/09
<input type="checkbox"/>	Rejected	Date:
16. DOCUMENTATION REQUIRED		
<b>Required GRANT Documentation</b>		
<input checked="" type="checkbox"/> Request Memo <input type="checkbox"/> Dept. project approval (if applicable) <input checked="" type="checkbox"/> Notice of Award <input checked="" type="checkbox"/> Grant Agreement <input type="checkbox"/> Grant Budget	<input type="checkbox"/> Notice of Donation (if any) <input type="checkbox"/> Grant (Project) Timeline (if applicable) <input type="checkbox"/> Request for Extension (if applicable) <input type="checkbox"/> Form AA-1PN attached (if applicable)	

End Form AA-1

October 9, 2009

To: Toni Hartrich, Financial Analyst

From: Judy Rex, Executive Director



Re: Permission to accept new federal grants

The Center is seeking state approval to accept three new federal grant programs. I have attached form AA-1 for each grant along with the federal grant award notice, conditions of grant award, grant application or summary and budget detail when applicable.

The first grant is a new formula grant from the Office on Violence against Women (OVW) for sexual assault services. OVW requested that this grant program be administered by states' sexual assault coalitions, which in Vermont is the Vermont Network Against Domestic and Sexual Violence. This new grant program is timely as the Network received a \$150,000 cut in their state funding for state FY 2010. Based on the federal formula, Vermont will receive an annual grant award of \$108,752. Because OVW was not able to get this grant award out during FFY 08, Vermont will receive two awards for a total of \$217,504 during FFY 09. The impact of not accepting the grant will mean fewer services to victims of sexual assault. Of this grant, the Center plans to disburse \$163,128 to the Network in FY 2010 and \$54,376 in 2011 (in addition to the FFY 2010 grant award of \$108,752). The Network will be responsible for disbursing the monies to member programs according to a funding formula.

The second grant is a discretionary grant from OVW that we refer to as the Rural Domestic Violence and Child Abuse grant. Vermont had been receiving a Rural grant since 1995 to fund DCF's Domestic Violence Unit and children services in domestic violence shelters in the most rural counties in Vermont. Vermont's continuation application was rejected in October of 2008. However, the current grant award that was slated to end 3/31/09 was able to secure a no-cost extension through 9/30/09. We reapplied this past January and received a new grant award effective 10/1/09. The two-year award is for \$695,147. The abstract and budget detail is attached. The impact of not accepting this grant will mean fewer children who witness or experience domestic violence will receive the services and education needed to break the inter-generational cycle of family violence.

The third grant is a discretionary grant from the Office on Victims of Crime (OVC) to do outreach and education to underserved populations about crime, victimization and

10/9/2009

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services available to assist crime victims who may not speak English or who come from diverse cultural backgrounds. This is a two-year grant for a total of \$71,516. This grant award is also very timely since the Center had to drastically cut back on its operating cost in FY 2010 due to declining revenue. This grant will allow the Center to target certain populations, such as refugees who come to Vermont through the Refugee Resettlement Project, and design and print posters and brochures in different languages, as well as to hire Interpreters for our educational presentations. The goal is to increase the number of non-English speaking and culturally diverse crime victims who seek services from victim service providers in Vermont.



Department of Justice  
Office on Violence Against Women  
**Office on Violence Against Women**

**Grant**

PAGE 1 OF 5

**FAT**

1. RECIPIENT NAME AND ADDRESS (Including Zip Code) Vermont Center for Crime Victim Services 58 South Main Street Suite 1 Waterbury, VT 05676-1599		4. AWARD NUMBER: 2009-KF-AX-0035	
		5. PROJECT PERIOD: FROM 08/01/2009 TO 07/31/2011 BUDGET PERIOD: FROM 08/01/2009 TO 07/31/2011	
1A. GRANTEE IRS/VENDOR NO. 036000262		6. AWARD DATE 09/21/2009	7. ACTION Initial
		8. SUPPLEMENT NUMBER 00	
		9. PREVIOUS AWARD AMOUNT	\$ 0
3. PROJECT TITLE Sexual Assault Services Program in Vermont		10. AMOUNT OF THIS AWARD	\$ 217,504
		11. TOTAL AWARD	\$ 217,504
12. SPECIAL CONDITIONS THE ABOVE GRANT PROJECT IS APPROVED SUBJECT TO SUCH CONDITIONS OR LIMITATIONS AS ARE SET FORTH ON THE ATTACHED PAGE(S).			
13. STATUTORY AUTHORITY FOR GRANT This project is supported under 42 USC §14043g(b)			
15. METHOD OF PAYMENT PAPRS			
AGENCY APPROVAL		GRANTEE ACCEPTANCE	
16. TYPED NAME AND TITLE OF APPROVING OFFICIAL Catherine Pierce Acting Director		18. TYPED NAME AND TITLE OF AUTHORIZED GRANTEE OFFICIAL Judith Rex Executive Director	
17. SIGNATURE OF APPROVING OFFICIAL 		19. SIGNATURE OF AUTHORIZED RECIPIENT OFFICIAL 	19A. DATE 9/22/09
AGENCY USE ONLY			
20. ACCOUNTING CLASSIFICATION CODES FISCAL YEAR FUND CODE BUD. ACT. OFC. DIV. REG. SUB. POMS AMOUNT X A KF 29 00 00 217504		21. KF09D00050	

**Narrative for Vermont**

**●Overview of current sexual assault services in Vermont for women men and children:**

For more than thirty years victims/survivors of sexual assault have been able to call rape crisis hotlines to access crisis intervention, advocacy, hospital accompaniment, support groups and other services. Until very recently most of these services were provided by well-trained volunteers making it possible to respond 24 hours per day, 365 days a year. As recently as the mid-nineties Vermont's two stand-alone rape crisis centers existed with one paid staff person, doing everything from answering the hotline, recruiting and training volunteers, keeping the books, providing prevention and other community presentations, meeting with peers and community members and coordinating fundraising events. In twelve of our fourteen counties, rape crisis services evolved together with services to victims of domestic violence, creating what are called dual programs. Unfortunately, this resulted in less emphasis on sexual assault services as the number of domestic violence victims/survivors far outnumbered the sexual assault survivors.

The earliest funding for sexual assault services came from the Victims of Crime Act (VOCA) and was minimal, paying the hotline costs and perhaps rent and a small amount for a part-time staff position. Today the State of Vermont contributes over one million dollars for domestic and sexual violence services combined. This, in addition to

VOCA and the Family Violence Prevention and Services Act funds (for domestic violence services) and local fundraising, provide the core funding for the fifteen programs. The two stand-alone rape crisis centers and the eleven dual programs are, with one exception, independent non-profits with executive directors and boards of directors. The two rape crisis centers are in Chittenden and Washington counties, the two most populated counties in Vermont. (Also in Chittenden and Washington counties are domestic violence shelter programs providing only domestic violence services.) The Women's Rape Crisis Center (WRCC) and the Sexual Assault Crisis Team (SACT), the two rape crisis programs, have provided leadership in the struggle to raise awareness about the devastating affects of sexual violence, the need to improve both access and quality of sexual assault services, and to increase penalties for sex offenders.

In addition to the fifteen programs that are members of the Vermont Network Against Domestic and Sexual Violence (Network) there are two well established programs in Vermont serving historically underserved communities: the Deaf and hard of hearing community and the Lesbian, Gay, Bisexual, Transgendered and Queer (LGBTQ) communities. Deaf Vermonters Advocacy Services (DVAS) and SafeSpace provide services across the state. Both programs have the expertise to offer domestic and sexual violence services in culturally helpful ways with services provided by members of these communities.

The fifteen programs of the Network served 1,234 victims/survivors of sexual assault during the past fiscal year. The two stand-alone rape crisis centers served 641

people, or more than half. Vermont also has six Child Advocacy Centers and a growing number of Special Investigation Units specializing in investigating and prosecuting child sexual abuse and child sexual assault. Due to the fact that children under sixteen have little to no control over the decisions made about prosecution, given reporting laws and criminal statutes, the Network programs tend to serve very few child victims/survivors of sexual assault. These programs were established to serve adults, and this remains the primary focus; though prevention education and outreach efforts to adolescents and younger children have expanded in recent years. Men tend to be served more readily by the stand-alone rape crisis centers, SafeSpace and DVAS. The dual programs encounter challenges in this area as batterers, mostly men, are known to exploit the vulnerability of their spouses or partners by placing programs in a conflicted position, making it unethical to provide crucial services to women in danger. When men call dual programs there is a natural concern that services are being sought as another way to undermine the safety of women and their children.

● **Vermont's efforts to address sexual assault:**

One of the first bills to be enacted by both houses of the Vermont legislature during the current session, beginning in January 2009, was an omnibus sexual assault bill. Following the rape and murder of a young teenager in the summer of 2008 the legislature moved quickly to provide opportunities for community hearings and to draft legislation to close the legal loop-holes and increase sex offender accountability. These shocking crimes came soon after the conviction of another known sex offender for the rape and

murder of a college student. The Governor and legislature felt the need to reinforce a sense of safety in our rural state by passing new legislation as quickly as possible.

The crime of violence that we call sexual assault is committed every day in Vermont, as elsewhere, and yet it is the high profile cases that lead to action and to increases in resources. Rape crisis centers know that the majority of sexual violence is committed against people known to the perpetrators and the violence often occurs over the course of months and years. When rape is committed by a stranger, and/or when death results, the community responds. When a woman is raped by her partner, or a child by her or his parent, outcomes are much different. If someone is prosecuted, convictions are rare and sentences short.

Rape crisis programs are the only places that offer victims/survivors of sexual assault a place to be believed and supported. Advocates offer information and always stand ready to support the decisions and address the needs while making opportunities for people to reclaim a sense of safety and control. Given the high standard of proof required to convict someone of sexual assault, together with the lack of timely evidence collection and the conflicted nature of accusing a friend or family member, the “he said, she said” of the situation, and etc. – most sexual assault is not addressed legally, medically or clinically. Network programs continue to struggle to find the resources they need to offer a larger array of services, to welcome every survivor, and to meet their individual needs.

STOP Violence Against Women funds are used in Vermont to support, in as many counties as possible, teams of an advocate, investigator and a prosecutor to work together to increase victim safety and offender accountability. STOP Teams have proven to be very effective at successfully prosecuting violent crimes against women with annually high rates of conviction for domestic violence, sexual assault and stalking.

Late in 2006 orders of protection became available for victims/survivors of sexual assault (and stalking) in Vermont. A recently completed report about the use of the new orders revealed that they offer an important alternative to criminal prosecution. Victims/survivors seeking a protection order from the court do not have to prove beyond a reasonable doubt that she or he was sexually assaulted. The lesser civil evidence standard provides victims with some protection from further victimization, offers a more formal forum for being believed, and yet does not require a commitment of months or years, with an uncertain result, that criminal prosecution assumes.

The Vermont Network Against Domestic and Sexual Violence (Network), made up of the fifteen member programs, form Vermont's designated sexual assault coalition with the Network Office staff providing support and technical assistance to the programs and other statewide entities. The Network office is a dual coalition office, representing both sexual and domestic violence programs. The Network office and the Network member programs are the experts and the force that holds this state and our local communities accountable to the victims and survivors of sexual violence. Sexual Violence Awareness Month in Vermont and across the country, is a good time to

acknowledge the work of the Network at the state and local levels raising awareness, offering support and encouraging understanding about the sexual violence perpetrated against women, men and children.

Finally, Vermont initiated a sexual violence prevention endeavor several years ago through a statewide entity called the Anti-Violence Partnership housed at the University of Vermont. The long-term project began with the creation of a statewide plan for incremental change towards preventing sexual violence. “The Vermont Approach”, as the initiative is called, intends to involve discussion and action at all levels of the state to examine and influence changes in both the thinking and actions of institutions, organizations, families and individuals.

**●Meaningful process of communication and involvement of the state coalition and representatives from underserved communities:**

Vermont is a very small state. One of the benefits is that we can enjoy ongoing communication and involvement that is not only meaningful, but is necessary and productive. We share an unshakable commitment to the rights of victims/survivors to control their own processes of participation and decision-making. We also share a regret that more hasn't been done for victims/survivors of sexual violence. The Sexual Assault Services Program (SASP), despite the likelihood that Vermont won't receive a very large portion, is coming at a time when there is a strong interest in sexual violence in the Governor's office, the legislature, many towns, and in our schools.

This application comes after several years of working together with the Coalition to increase the unequal resources available to address sexual violence. Just last year, we worked together to increase state funds to the two stand-alone rape crisis centers as a means of compensating for the lack of a funding stream similar to FVPSA for sexual assault programs. Now that the SASP program exists we are looking again at our capacity to provide funding equality between domestic and sexual violence services.

Last year's legislative session was the first time that the State and the Coalition office worked together to include both Deaf Vermonters Advocacy Services and SafeSpace in a state funding bill that increased domestic violence resources. This was successful and both programs received their first state funds. In addition, both programs have received VOCA funding for seven or eight years. Our only dilemma with the SASP funds is the certainty that there will not be enough to go around. Since Vermont is such a small state, we are often confronted with making decisions to maximize limited resources, either by deciding where the greatest need is, or where we could see the greatest change and improvements.

**•Describe the Underserved Communities involved in this application:**

Staff at the Network Office and several members of Vermont's Deaf and disability communities began working together in 1995 to educate each other and others about the dramatically high rates of abuse and violence in the lives of Deaf people and

people with disabilities. Lots of time was spent exploring ways to create programs that could serve victims and survivors from these communities in meaningful ways.

Thankfully it was in the next couple of years, when there was a strong readiness to begin, that VOCA funding increased with the stipulation that most would be used for services to underserved crime victims/survivors. Deaf Vermonters Advocacy Services (DVAS) has been a great contributor to the victim service system in Vermont.

In a similar fashion, people started meeting in Burlington, Vermont's largest city, in 1996 or 1997 and began the process of establishing a program for the LGBTQ community in Vermont. Again, VOCA funds became available and have continued to be a stable funding base for both SafeSpace and DVAS. In partnership with other victim service providers, both programs provide training at the Vermont Victims Assistance Academy, the Police Academy and at numerous other training events. DVAS and SafeSpace are integral parts of the service system for victims of domestic and sexual violence and also focus on serving victims/survivors of hate crimes, stalking and other crimes perpetrated against community members.

**•Times met to discuss this application:**

Three meetings were convened to discuss the SASP program and to look at the needs and resources available for serving victims/survivors of sexual assault. Given the more than 30 year wait for the rape crisis programs of the Network, there was some reluctance to discuss a plan for the funds before knowing what Vermont's allocation for

the SASP program would be. Several conversations and e-mail messages involved the Network office and the state. With state budget cuts on the horizon it remains unclear what will be necessary to cut back or eliminate from the victim service plan embarked upon only a year ago.

**●Opportunity to review the application and provide comment:**

Soon after meeting and discussing the current sexual assault services, and the identified needs, a draft of the application narrative was sent to the director of the coalition, and to the directors of DVAS and SafeSpace for review and comment. The narrative essentially reflected the conversations and verbal agreements that were made during initial meetings. At this writing we are still unaware of the amount of SASP funding that Vermont will receive.

During the meetings discussions included possible plans for DVAS and SafeSpace to partner with one of the stand-alone rape crisis centers to work on increasing victim/survivor access to culturally helpful sexual assault support and services. The discussions included working in the Chittenden county area to develop a protocol between the Women's Rape Crisis Center and SafeSpace to increase referrals and to work together to develop outreach materials that would include both service providers. Though SafeSpace provides some services statewide, the program is physically located in Burlington, Vermont's largest city, as is the Women's Rape Crisis Center. DVAS is located in Barre (Washington County) as is the other stand alone rape crisis center, the

Sexual Assault Crisis Team (SACT). DVAS would like to pursue a variety of projects with SACT including working on a hospital protocol to assure that any Deaf or hard of hearing woman, man or child would have access to a DVAS advocate at the hospital, and beyond, in the aftermath of a sexual assault. Also, given the high reliance of Deaf people on technology, DVAS would like to produce a visual outreach tool that would allow Deaf people to learn about sexual assault online.

**•Incorporating input and feedback:**

This application process offered opportunities for input from the coalition and DVAS and SafeSpace; and any feedback received from participants has been included.

**•Involvement of the Sexual Assault Coalition and Underserved communities in implementing the SASP program in Vermont:**

As described throughout this narrative, the state will be working with the coalition and DVAS and SafeSpace to increase services to victims/survivors of sexual assault. We work together in many forums and share common goals and often agree on ways to implement plans given the available resources and the greatest likelihood of success. We are all excited by the possibility of improving working relationships between the rape crisis centers and these two well-established and well-respected programs serving two vulnerable communities in Vermont. The plan to implement the SASP program will be formulated based on input from everyone and final agreement. We have learned that all

partners need to feel a commitment for goals to be achieved. Once we know that this application has been approved we will meet once again to establish what we hope to accomplish with this first year of funding and then devise a more detailed plan.

Everyone will assume well-defined objectives and we will assign responsibility for accomplishing each.

Increasing outreach to sexual assault victims/survivors from the Deaf and hard of hearing as well as the LGBTQ communities will require very different approaches and messages and their availability will be an important step forward. While DVAS and SafeSpace have been providing services for more than seven years the number of sexual assault survivors served remains small. Last year DVAS served one victim/survivor and SafeSpace served 11. Knowing that there are many factors contributing to these small numbers, it is anticipated that focused and thoughtful outreach messages could increase access to important supports and services.

Once a plan is developed and agreed upon, the state expects that the rape crisis programs, DVAS and SafeSpace will implement the plan by developing and doing the outreach, collaborating to produce working protocols, and by providing direct services to victims/survivors of sexual assault.

● **Ensuring equitable distribution of grants and grant funds:**

We anticipate two possible scenarios for SASP fund distribution. One possibility is that the two stand-alone rape crisis centers finally receive the resources to hire a full time advocate who would in all likelihood double the capacity of each program to respond to the needs of victims/survivors. This, in addition to preserving some amount of funding for the collaborative efforts between the Women's Rape Crisis Center and SafeSpace, and between the Sexual Assault Crisis Team and Deaf Vermonter's Advocacy Services (DVAS).

A second option is to preserve the funds needed for the collaborations between DVAS, SafeSpace and the two stand-alone rape crisis centers, and then use the coalition funding formula to distribute the remaining (majority) of the funds to the two rape crisis centers and the eleven dual programs.

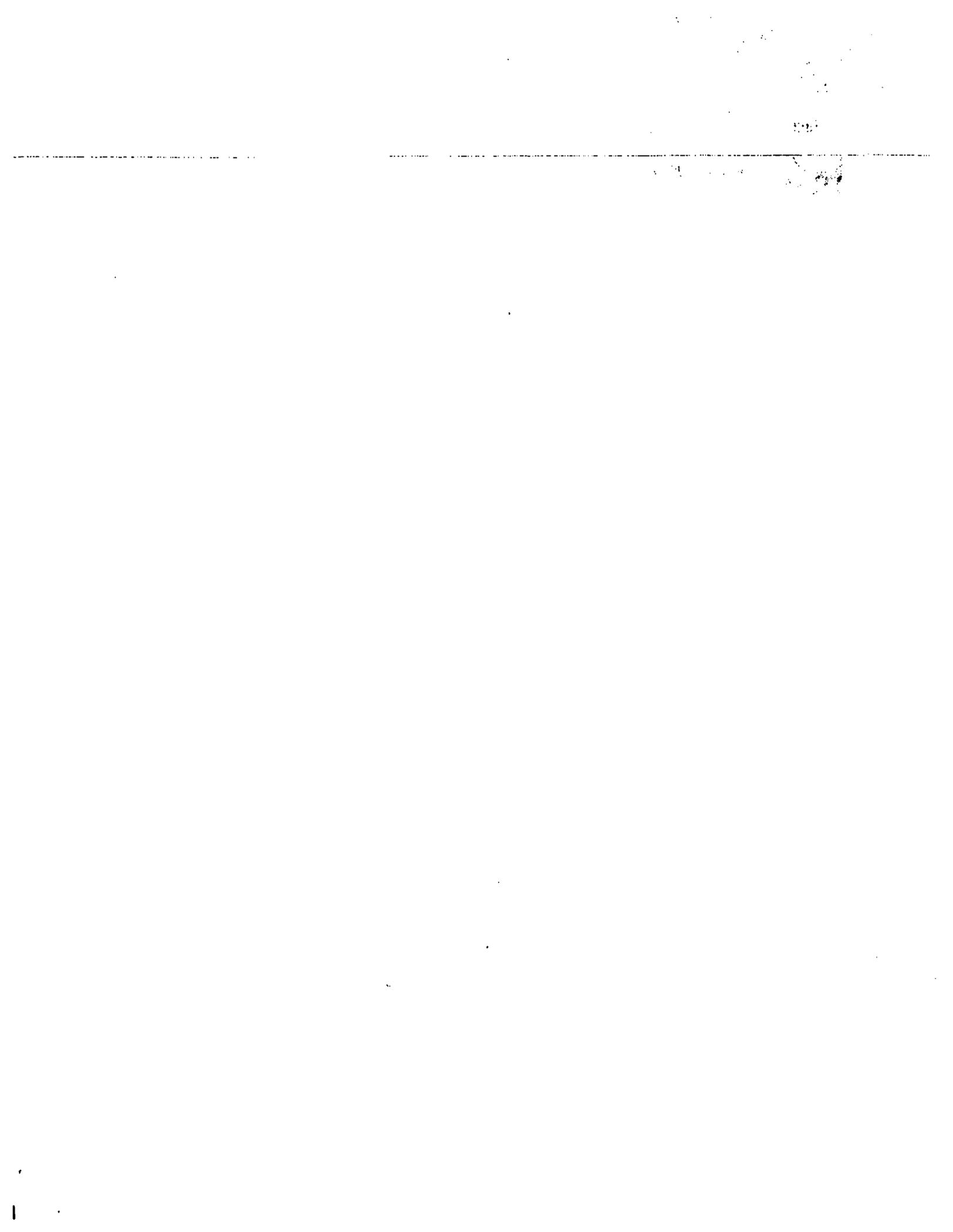
This very different approach to SASP funding distribution will be decided when there is an opportunity to know what resources are available and what can be accomplished. There is a concern that if the funds are divided by formula to thirteen programs, and the overall amount of funding is relatively small, the funds may not offer much in the way of increased services to victims/survivors as intended.

**•State Agency responsible for administering the SASP program:**

Governor Douglas designated the Vermont Center for Crime Victim Services (Center) to administer the SASP formula grant program for the state. The Center also administers the STOP Violence Against Women formula grant program, the Family Violence Prevention and Services Formula grant program and the Victims of Crime Act formula grant program.

**•How the 5% Administrative funds will be used:**

The Vermont Center for Crime Victim Services has not made a final decision about whether or not the 5% admin will be retained for grant administration purposes. If 5% or less is retained, the funds will be used for grants management and for financial accounting and reporting. If possible, it would also be beneficial to utilize a portion for at least one training event during the year to increase service capacity to sexual assault survivors and to incorporate a greater understanding of the needs of underserved communities.





**State of Vermont**  
 Department of Finance & Management  
 109 State Street, Pavilion Building  
 Montpelier, VT 05620-0401

Agency of Administration

[phone] 802-828-2376  
 [fax] 802-828-2428

**STATE OF VERMONT  
 FINANCE & MANAGEMENT GRANT REVIEW FORM**

**Grant Summary:** This grant to the Center for Crime Victim's services is a new formula grant to provide direct services to victims of sexual assault. The federal government requests that the grant program be administered by Vermont's statewide sexual assault coalition, Vermont Network Against Domestic and Sexual Assault.

**Date:** 10/22/09

**Department:** Vermont Center for Crime Victim's Services

**Legal Title of Grant:** Sexual Assault Services Program in Vermont

**Federal Catalog #:** 16.556

**Grant/Donor Name and Address:** Office on Violence Against Women , U.S. Department of Justice, Washington DC 20531

**Grant Period:** **From:** 8/1/2009 **To:** 7/31/2011

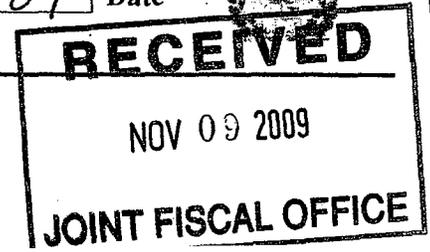
**Grant/Donation** 217504

	SFY 1	SFY 2	SFY 3	Total	Comments
<b>Grant Amount:</b>	\$163,128	\$54736	\$	\$217,504	The funds will be dispersed to Coalition programs based on a funding formula

<b>Position Information:</b>	# Positions	Explanation/Comments
	0	

**Additional Comments:**

<b>Department of Finance &amp; Management</b>	<i>[Signature]</i> 10/23/09	(Initial)
<b>Secretary of Administration</b>	<i>[Signature]</i> 10/24/09	(Initial)
<b>Sent To Joint Fiscal Office</b>	11/5/09	Date



STATE OF VERMONT REQUEST FOR GRANT ACCEPTANCE (Form AA-1)

BASIC GRANT INFORMATION				
1. Agency:	Vermont Center for Crime Victim Services			
2. Department:				
3. Program:	Sexual Assault Services Program in Vermont			
4. Legal Title of Grant:	Sexual Assault Services Program in Vermont			
5. Federal Catalog #:	16.556			
6. Grant/Donor Name and Address:	Office on Violence Against Women, Dept. of Justice, Washington, DC 20531			
7. Grant Period:	From:	8/1/2009	To:	7/31/2011
8. Purpose of Grant:	Providing direct services to victims of sexual assault			
9. Impact on existing program if grant is not Accepted:	Fewer services to victims of sexual assault and fewer victims served.			
10. BUDGET INFORMATION				
	SFY 1	SFY 2	SFY 3	Comments
Expenditures:	FY 2010	FY 2011	FY	
Personal Services	\$	\$	\$	
Operating Expenses	\$	\$	\$	
Grants	\$163,128	\$54,376	\$	
<b>Total</b>	\$	\$	\$	
Revenues:				
State Funds:	\$	\$	\$	
Cash	\$	\$	\$	
In-Kind	\$	\$	\$	
Federal Funds:	\$	\$	\$	
(Direct Costs)	\$163,128	\$54,376	\$	
(Statewide Indirect)	\$	\$	\$	
(Departmental Indirect)	\$	\$	\$	
Other Funds:	\$	\$	\$	
Grant (source )	\$	\$	\$	
<b>Total</b>	\$163,128	\$54,376	\$	
Appropriation No:	2160010000	Amount:	\$163,128	
	2160010000		\$54,376	
			\$	
			\$	
			\$	
			\$	
			\$	
		<b>Total</b>	\$217,504	

REC'D OCT 12 2009

**STATE OF VERMONT REQUEST FOR GRANT ACCEPTANCE (Form AA-1)**

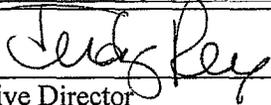
**PERSONAL SERVICE INFORMATION**

**11. Will monies from this grant be used to fund one or more Personal Service Contracts?**  Yes  No  
 If "Yes", appointing authority must initial here to indicate intent to follow current competitive bidding process/policy.  
 Appointing Authority Name: \_\_\_\_\_ Agreed by: \_\_\_\_\_ (initial)

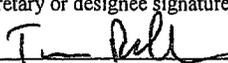
12. Limited Service Position Information:	# Positions	Title
	0	
<b>Total Positions</b>		

**12a. Equipment and space for these positions:**  Is presently available.  Can be obtained with available funds.

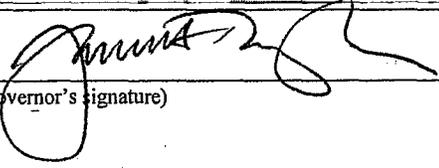
**13. AUTHORIZATION AGENCY/DEPARTMENT**

I/we certify that no funds beyond basic application preparation and filing costs have been expended or committed in anticipation of Joint Fiscal Committee approval of this grant, unless previous notification was made on Form AA-1PN (if applicable):	Signature: 	Date: 10/9/2009
	Title: Executive Director	
	Signature:	Date:
	Title:	

**14. SECRETARY OF ADMINISTRATION**

<input checked="" type="checkbox"/> Approved:	(Secretary or designee signature) 	Date: 10/26/09
---	---	----------------

**15. ACTION BY GOVERNOR**

<input checked="" type="checkbox"/> Check One Box: Accepted		Date: 11/3/09
<input type="checkbox"/> Rejected	(Governor's signature)	Date:

**16. DOCUMENTATION REQUIRED**

- Required GRANT Documentation**
- |   |   |
|---|---|
| <input checked="" type="checkbox"/> Request Memo                | <input type="checkbox"/> Notice of Donation (if any)              |
| <input type="checkbox"/> Dept. project approval (if applicable) | <input type="checkbox"/> Grant (Project) Timeline (if applicable) |
| <input checked="" type="checkbox"/> Notice of Award             | <input type="checkbox"/> Request for Extension (if applicable)    |
| <input checked="" type="checkbox"/> Grant Agreement             | <input type="checkbox"/> Form AA-1PN attached (if applicable)     |
| <input type="checkbox"/> Grant Budget                           |   |

End Form AA-1

October 9, 2009

To: Toni Hartrich, Financial Analyst

From: Judy Rex, Executive Director



Re: Permission to accept new federal grants

The Center is seeking state approval to accept three new federal grant programs. I have attached form AA-1 for each grant along with the federal grant award notice, conditions of grant award, grant application or summary and budget detail when applicable.

The first grant is a new formula grant from the Office on Violence against Women (OVW) for sexual assault services. OVW requested that this grant program be administered by states' sexual assault coalitions, which in Vermont is the Vermont Network Against Domestic and Sexual Violence. This new grant program is timely as the Network received a \$150,000 cut in their state funding for state FY 2010. Based on the federal formula, Vermont will receive an annual grant award of \$108,752. Because OVW was not able to get this grant award out during FFY 08, Vermont will receive two awards for a total of \$217,504 during FFY 09. The impact of not accepting the grant will mean fewer services to victims of sexual assault. Of this grant, the Center plans to disburse \$163,128 to the Network in FY 2010 and \$54,376 in 2011 (in addition to the FFY 2010 grant award of \$108,752). The Network will be responsible for disbursing the monies to member programs according to a funding formula.

The second grant is a discretionary grant from OVW that we refer to as the Rural Domestic Violence and Child Abuse grant. Vermont had been receiving a Rural grant since 1995 to fund DCF's Domestic Violence Unit and children services in domestic violence shelters in the most rural counties in Vermont. Vermont's continuation application was rejected in October of 2008. However, the current grant award that was slated to end 3/31/09 was able to secure a no-cost extension through 9/30/09. We reapplied this past January and received a new grant award effective 10/1/09. The two-year award is for \$695,147. The abstract and budget detail is attached. The impact of not accepting this grant will mean fewer children who witness or experience domestic violence will receive the services and education needed to break the inter-generational cycle of family violence.

The third grant is a discretionary grant from the Office on Victims of Crime (OVC) to do outreach and education to underserved populations about crime, victimization and

10/9/2009

Page 2

services available to assist crime victims who may not speak English or who come from diverse cultural backgrounds. This is a two-year grant for a total of \$71,516. This grant award is also very timely since the Center had to drastically cut back on its operating cost in FY 2010 due to declining revenue. This grant will allow the Center to target certain populations, such as refugees who come to Vermont through the Refugee Resettlement Project, and design and print posters and brochures in different languages, as well as to hire Interpreters for our educational presentations. The goal is to increase the number of non-English speaking and culturally diverse crime victims who seek services from victim service providers in Vermont.



Department of Justice  
Office on Violence Against Women  
**Office on Violence Against Women**

**Grant**

PAGE 1 OF 5

**FA**

1. RECIPIENT NAME AND ADDRESS (Including Zip Code) Vermont Center for Crime Victim Services 58 South Main Street Suite 1 Waterbury, VT 05676-1599		4. AWARD NUMBER: 2009-KF-AX-0035	
		5. PROJECT PERIOD: FROM 08/01/2009 TO 07/31/2011 BUDGET PERIOD: FROM 08/01/2009 TO 07/31/2011	
1A. GRANTEE IRS/VENDOR NO. 036000262		6. AWARD DATE 09/21/2009	7. ACTION Initial
		8. SUPPLEMENT NUMBER 00	
		9. PREVIOUS AWARD AMOUNT	\$ 0
3. PROJECT TITLE Sexual Assault Services Program in Vermont		10. AMOUNT OF THIS AWARD	\$ 217,504
		11. TOTAL AWARD	\$ 217,504
12. SPECIAL CONDITIONS THE ABOVE GRANT PROJECT IS APPROVED SUBJECT TO SUCH CONDITIONS OR LIMITATIONS AS ARE SET FORTH ON THE ATTACHED PAGE(S).			
13. STATUTORY AUTHORITY FOR GRANT This project is supported under 42 USC §14043g(b)			
15. METHOD OF PAYMENT PAPRS			
AGENCY APPROVAL		GRANTEE ACCEPTANCE	
16. TYPED NAME AND TITLE OF APPROVING OFFICIAL Catherine Pierce Acting Director		18. TYPED NAME AND TITLE OF AUTHORIZED GRANTEE OFFICIAL Judith Rex Executive Director	
17. SIGNATURE OF APPROVING OFFICIAL 		19. SIGNATURE OF AUTHORIZED RECIPIENT OFFICIAL 	19A. DATE 9/22/09
AGENCY USE ONLY			
20. ACCOUNTING CLASSIFICATION CODES FISCAL YEAR FUND CODE BUD. ACT. OFC. DIV. REG. SUB. POMS AMOUNT X A KF 29 00 00 217504		21. KF09D00050	

OJP FORM 4000/2 (REV. 5-87) PREVIOUS EDITIONS ARE OBSOLETE.

OJP FORM 4000/2 (REV. 4-88)

**Narrative for Vermont**

**●Overview of current sexual assault services in Vermont for women men and children:**

For more than thirty years victims/survivors of sexual assault have been able to call rape crisis hotlines to access crisis intervention, advocacy, hospital accompaniment, support groups and other services. Until very recently most of these services were provided by well-trained volunteers making it possible to respond 24 hours per day, 365 days a year. As recently as the mid-nineties Vermont's two stand-alone rape crisis centers existed with one paid staff person, doing everything from answering the hotline, recruiting and training volunteers, keeping the books, providing prevention and other community presentations, meeting with peers and community members and coordinating fundraising events. In twelve of our fourteen counties, rape crisis services evolved together with services to victims of domestic violence, creating what are called dual programs. Unfortunately, this resulted in less emphasis on sexual assault services as the number of domestic violence victims/survivors far outnumbered the sexual assault survivors.

The earliest funding for sexual assault services came from the Victims of Crime Act (VOCA) and was minimal, paying the hotline costs and perhaps rent and a small amount for a part-time staff position. Today the State of Vermont contributes over one million dollars for domestic and sexual violence services combined. This, in addition to

Vermont 2009 Sexual Assault Services Formula Grant Program Application:  
2009-X1265-VT-TL

VOCA and the Family Violence Prevention and Services Act funds (for domestic violence services) and local fundraising, provide the core funding for the fifteen programs. The two stand-alone rape crisis centers and the eleven dual programs are, with one exception, independent non-profits with executive directors and boards of directors. The two rape crisis centers are in Chittenden and Washington counties, the two most populated counties in Vermont. (Also in Chittenden and Washington counties are domestic violence shelter programs providing only domestic violence services.) The Women's Rape Crisis Center (WRCC) and the Sexual Assault Crisis Team (SACT), the two rape crisis programs, have provided leadership in the struggle to raise awareness about the devastating affects of sexual violence, the need to improve both access and quality of sexual assault services, and to increase penalties for sex offenders.

In addition to the fifteen programs that are members of the Vermont Network Against Domestic and Sexual Violence (Network) there are two well established programs in Vermont serving historically underserved communities: the Deaf and hard of hearing community and the Lesbian, Gay, Bisexual, Transgendered and Queer (LGBTQ) communities. Deaf Vermonters Advocacy Services (DVAS) and SafeSpace provide services across the state. Both programs have the expertise to offer domestic and sexual violence services in culturally helpful ways with services provided by members of these communities.

The fifteen programs of the Network served 1,234 victims/survivors of sexual assault during the past fiscal year. The two stand-alone rape crisis centers served 641

people, or more than half. Vermont also has six Child Advocacy Centers and a growing number of Special Investigation Units specializing in investigating and prosecuting child sexual abuse and child sexual assault. Due to the fact that children under sixteen have little to no control over the decisions made about prosecution, given reporting laws and criminal statutes, the Network programs tend to serve very few child victims/survivors of sexual assault. These programs were established to serve adults, and this remains the primary focus; though prevention education and outreach efforts to adolescents and younger children have expanded in recent years. Men tend to be served more readily by the stand-alone rape crisis centers, SafeSpace and DVAS. The dual programs encounter challenges in this area as batterers, mostly men, are known to exploit the vulnerability of their spouses or partners by placing programs in a conflicted position, making it unethical to provide crucial services to women in danger. When men call dual programs there is a natural concern that services are being sought as another way to undermine the safety of women and their children.

**•Vermont's efforts to address sexual assault:**

One of the first bills to be enacted by both houses of the Vermont legislature during the current session, beginning in January 2009, was an omnibus sexual assault bill. Following the rape and murder of a young teenager in the summer of 2008 the legislature moved quickly to provide opportunities for community hearings and to draft legislation to close the legal loop-holes and increase sex offender accountability. These shocking crimes came soon after the conviction of another known sex offender for the rape and

murder of a college student. The Governor and legislature felt the need to reinforce a sense of safety in our rural state by passing new legislation as quickly as possible.

The crime of violence that we call sexual assault is committed every day in Vermont, as elsewhere, and yet it is the high profile cases that lead to action and to increases in resources. Rape crisis centers know that the majority of sexual violence is committed against people known to the perpetrators and the violence often occurs over the course of months and years. When rape is committed by a stranger, and/or when death results, the community responds. When a woman is raped by her partner, or a child by her or his parent, outcomes are much different. If someone is prosecuted, convictions are rare and sentences short.

Rape crisis programs are the only places that offer victims/survivors of sexual assault a place to be believed and supported. Advocates offer information and always stand ready to support the decisions and address the needs while making opportunities for people to reclaim a sense of safety and control. Given the high standard of proof required to convict someone of sexual assault, together with the lack of timely evidence collection and the conflicted nature of accusing a friend or family member, the “he said, she said” of the situation, and etc. – most sexual assault is not addressed legally, medically or clinically. Network programs continue to struggle to find the resources they need to offer a larger array of services, to welcome every survivor, and to meet their individual needs.

STOP Violence Against Women funds are used in Vermont to support, in as many counties as possible, teams of an advocate, investigator and a prosecutor to work together to increase victim safety and offender accountability. STOP Teams have proven to be very effective at successfully prosecuting violent crimes against women with annually high rates of conviction for domestic violence, sexual assault and stalking.

Late in 2006 orders of protection became available for victims/survivors of sexual assault (and stalking) in Vermont. A recently completed report about the use of the new orders revealed that they offer an important alternative to criminal prosecution. Victims/survivors seeking a protection order from the court do not have to prove beyond a reasonable doubt that she or he was sexually assaulted. The lesser civil evidence standard provides victims with some protection from further victimization, offers a more formal forum for being believed, and yet does not require a commitment of months or years, with an uncertain result, that criminal prosecution assumes.

The Vermont Network Against Domestic and Sexual Violence (Network), made up of the fifteen member programs, form Vermont's designated sexual assault coalition with the Network Office staff providing support and technical assistance to the programs and other statewide entities. The Network office is a dual coalition office, representing both sexual and domestic violence programs. The Network office and the Network member programs are the experts and the force that holds this state and our local communities accountable to the victims and survivors of sexual violence. Sexual Violence Awareness Month in Vermont and across the country, is a good time to

acknowledge the work of the Network at the state and local levels raising awareness, offering support and encouraging understanding about the sexual violence perpetrated against women, men and children.

Finally, Vermont initiated a sexual violence prevention endeavor several years ago through a statewide entity called the Anti-Violence Partnership housed at the University of Vermont. The long-term project began with the creation of a statewide plan for incremental change towards preventing sexual violence. "The Vermont Approach", as the initiative is called, intends to involve discussion and action at all levels of the state to examine and influence changes in both the thinking and actions of institutions, organizations, families and individuals.

**•Meaningful process of communication and involvement of the state coalition and representatives from underserved communities:**

Vermont is a very small state. One of the benefits is that we can enjoy ongoing communication and involvement that is not only meaningful, but is necessary and productive. We share an unshakable commitment to the rights of victims/survivors to control their own processes of participation and decision-making. We also share a regret that more hasn't been done for victims/survivors of sexual violence. The Sexual Assault Services Program (SASP), despite the likelihood that Vermont won't receive a very large portion, is coming at a time when there is a strong interest in sexual violence in the Governor's office, the legislature, many towns, and in our schools.

Vermont 2009 Sexual Assault Services Formula Grant Program Application:  
2009-X1265-VT-TL

This application comes after several years of working together with the Coalition to increase the unequal resources available to address sexual violence. Just last year, we worked together to increase state funds to the two stand-alone rape crisis centers as a means of compensating for the lack of a funding stream similar to FVPSA for sexual assault programs. Now that the SASP program exists we are looking again at our capacity to provide funding equality between domestic and sexual violence services.

Last year's legislative session was the first time that the State and the Coalition office worked together to include both Deaf Vermonters Advocacy Services and SafeSpace in a state funding bill that increased domestic violence resources. This was successful and both programs received their first state funds. In addition, both programs have received VOCA funding for seven or eight years. Our only dilemma with the SASP funds is the certainty that there will not be enough to go around. Since Vermont is such a small state, we are often confronted with making decisions to maximize limited resources, either by deciding where the greatest need is, or where we could see the greatest change and improvements.

**•Describe the Underserved Communities involved in this application:**

Staff at the Network Office and several members of Vermont's Deaf and disability communities began working together in 1995 to educate each other and others about the dramatically high rates of abuse and violence in the lives of Deaf people and

people with disabilities. Lots of time was spent exploring ways to create programs that could serve victims and survivors from these communities in meaningful ways.

Thankfully it was in the next couple of years, when there was a strong readiness to begin, that VOCA funding increased with the stipulation that most would be used for services to underserved crime victims/survivors. Deaf Vermonters Advocacy Services (DVAS) has been a great contributor to the victim service system in Vermont.

In a similar fashion, people started meeting in Burlington, Vermont's largest city, in 1996 or 1997 and began the process of establishing a program for the LGBTQ community in Vermont. Again, VOCA funds became available and have continued to be a stable funding base for both SafeSpace and DVAS. In partnership with other victim service providers, both programs provide training at the Vermont Victims Assistance Academy, the Police Academy and at numerous other training events. DVAS and SafeSpace are integral parts of the service system for victims of domestic and sexual violence and also focus on serving victims/survivors of hate crimes, stalking and other crimes perpetrated against community members.

**•Times met to discuss this application:**

Three meetings were convened to discuss the SASP program and to look at the needs and resources available for serving victims/survivors of sexual assault. Given the more than 30 year wait for the rape crisis programs of the Network, there was some reluctance to discuss a plan for the funds before knowing what Vermont's allocation for

the SASP program would be. Several conversations and e-mail messages involved the Network office and the state. With state budget cuts on the horizon it remains unclear what will be necessary to cut back or eliminate from the victim service plan embarked upon only a year ago.

**●Opportunity to review the application and provide comment:**

Soon after meeting and discussing the current sexual assault services, and the identified needs, a draft of the application narrative was sent to the director of the coalition, and to the directors of DVAS and SafeSpace for review and comment. The narrative essentially reflected the conversations and verbal agreements that were made during initial meetings. At this writing we are still unaware of the amount of SASP funding that Vermont will receive.

During the meetings discussions included possible plans for DVAS and SafeSpace to partner with one of the stand-alone rape crisis centers to work on increasing victim/survivor access to culturally helpful sexual assault support and services. The discussions included working in the Chittenden county area to develop a protocol between the Women's Rape Crisis Center and SafeSpace to increase referrals and to work together to develop outreach materials that would include both service providers. Though SafeSpace provides some services statewide, the program is physically located in Burlington, Vermont's largest city, as is the Women's Rape Crisis Center. DVAS is located in Barre (Washington County) as is the other stand alone rape crisis center, the

Sexual Assault Crisis Team (SACT). DVAS would like to pursue a variety of projects with SACT including working on a hospital protocol to assure that any Deaf or hard of hearing woman, man or child would have access to a DVAS advocate at the hospital, and beyond, in the aftermath of a sexual assault. Also, given the high reliance of Deaf people on technology, DVAS would like to produce a visual outreach tool that would allow Deaf people to learn about sexual assault online.

**•Incorporating input and feedback:**

This application process offered opportunities for input from the coalition and DVAS and SafeSpace; and any feedback received from participants has been included.

**•Involvement of the Sexual Assault Coalition and Underserved communities in implementing the SASP program in Vermont:**

As described throughout this narrative, the state will be working with the coalition and DVAS and SafeSpace to increase services to victims/survivors of sexual assault. We work together in many forums and share common goals and often agree on ways to implement plans given the available resources and the greatest likelihood of success. We are all excited by the possibility of improving working relationships between the rape crisis centers and these two well-established and well-respected programs serving two vulnerable communities in Vermont. The plan to implement the SASP program will be formulated based on input from everyone and final agreement. We have learned that all

partners need to feel a commitment for goals to be achieved. Once we know that this application has been approved we will meet once again to establish what we hope to accomplish with this first year of funding and then devise a more detailed plan.

Everyone will assume well-defined objectives and we will assign responsibility for accomplishing each.

Increasing outreach to sexual assault victims/survivors from the Deaf and hard of hearing as well as the LGBTQ communities will require very different approaches and messages and their availability will be an important step forward. While DVAS and SafeSpace have been providing services for more than seven years the number of sexual assault survivors served remains small. Last year DVAS served one victim/survivor and SafeSpace served 11. Knowing that there are many factors contributing to these small numbers, it is anticipated that focused and thoughtful outreach messages could increase access to important supports and services.

Once a plan is developed and agreed upon, the state expects that the rape crisis programs, DVAS and SafeSpace will implement the plan by developing and doing the outreach, collaborating to produce working protocols, and by providing direct services to victims/survivors of sexual assault.

● **Ensuring equitable distribution of grants and grant funds:**

We anticipate two possible scenarios for SASP fund distribution. One possibility is that the two stand-alone rape crisis centers finally receive the resources to hire a full time advocate who would in all likelihood double the capacity of each program to respond to the needs of victims/survivors. This, in addition to preserving some amount of funding for the collaborative efforts between the Women's Rape Crisis Center and SafeSpace, and between the Sexual Assault Crisis Team and Deaf Vermonter's Advocacy Services (DVAS).

A second option is to preserve the funds needed for the collaborations between DVAS, SafeSpace and the two stand-alone rape crisis centers, and then use the coalition funding formula to distribute the remaining (majority) of the funds to the two rape crisis centers and the eleven dual programs.

This very different approach to SASP funding distribution will be decided when there is an opportunity to know what resources are available and what can be accomplished. There is a concern that if the funds are divided by formula to thirteen programs, and the overall amount of funding is relatively small, the funds may not offer much in the way of increased services to victims/survivors as intended.

**•State Agency responsible for administering the SASP program:**

Governor Douglas designated the Vermont Center for Crime Victim Services (Center) to administer the SASP formula grant program for the state. The Center also administers the STOP Violence Against Women formula grant program, the Family Violence Prevention and Services Formula grant program and the Victims of Crime Act formula grant program.

**•How the 5% Administrative funds will be used:**

The Vermont Center for Crime Victim Services has not made a final decision about whether or not the 5% admin will be retained for grant administration purposes. If 5% or less is retained, the funds will be used for grants management and for financial accounting and reporting. If possible, it would also be beneficial to utilize a portion for at least one training event during the year to increase service capacity to sexual assault survivors and to incorporate a greater understanding of the needs of underserved communities.

Handwritten notes and scribbles in the top right corner, including the number "200" and some illegible markings.

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Handwritten marks at the bottom left corner, including a vertical line and some small dots.



State of Vermont  
Department of Finance & Management  
109 State Street, Pavilion Building  
Montpelier, VT 05620-0401

Agency of Administration

[phone] 802-828-2376  
[fax] 802-828-2428

STATE OF VERMONT  
FINANCE & MANAGEMENT GRANT REVIEW FORM

**Grant Summary:** This grant to the Center for Crime Victim's services is a new formula grant to provide direct services to victims of sexual assault. The federal government requests that the grant program be administered by Vermont's statewide sexual assault coalition, Vermont Network Against Domestic and Sexual Assault.

**Date:** 10/22/09

**Department:** Vermont Center for Crime Victim's Services

**Legal Title of Grant:** Sexual Assault Services Program in Vermont

**Federal Catalog #:** 16.556

**Grant/Donor Name and Address:** Office on Violence Against Women , U.S. Department of Justice, Washington DC 20531

**Grant Period:** F 7/31/2011

**Grant/Donation**

2-2 stapled  
17 copies

Grant Amount:	SFY 3	Total	Comments
\$	\$	\$217,504	The funds will be dispersed to Coalition programs based on a funding formula

Position Information:	# Positions	Explanation/Comments
	0	

**Additional Comments:**

Department of Finance & Management	<i>[Signature]</i> 10/23/09	(Initial)
Secretary of Administration	<i>[Signature]</i> 10/24/09	(Initial)
Sent To Joint Fiscal Office	11/5/09	Date



**STATE OF VERMONT REQUEST FOR GRANT ACCEPTANCE (Form AA-1)**

<b>BASIC GRANT INFORMATION</b>			
<b>1. Agency:</b>	Vermont Center for Crime Victim Services		
<b>2. Department:</b>			
<b>3. Program:</b>	Sexual Assault Services Program in Vermont		
<b>4. Legal Title of Grant:</b>	Sexual Assault Services Program in Vermont		
<b>5. Federal Catalog #:</b>	16.556		
<b>6. Grant/Donor Name and Address:</b> Office on Violence Against Women, Dept. of Justice, Washington, DC 20531			
<b>7. Grant Period:</b>	<b>From:</b>	8/1/2009	<b>To:</b> 7/31/2011
<b>8. Purpose of Grant:</b> Providing direct services to victims of sexual assault			
<b>9. Impact on existing program if grant is not Accepted:</b> Fewer services to victims of sexual assault and fewer victims served.			

<b>10. BUDGET INFORMATION</b>				
	<b>SFY 1</b>	<b>SFY 2</b>	<b>SFY 3</b>	<b>Comments</b>
<b>Expenditures:</b>	<b>FY 2010</b>	<b>FY 2011</b>	<b>FY</b>	
Personal Services	\$	\$	\$	
Operating Expenses	\$	\$	\$	
Grants	\$163,128	\$54,376	\$	
<b>Total</b>	\$	\$	\$	
<b>Revenues:</b>				
State Funds:	\$	\$	\$	
Cash	\$	\$	\$	
In-Kind	\$	\$	\$	
Federal Funds:	\$	\$	\$	
(Direct Costs)	\$163,128	\$54,376	\$	
(Statewide Indirect)	\$	\$	\$	
(Departmental Indirect)	\$	\$	\$	
Other Funds:	\$	\$	\$	
Grant (source )	\$	\$	\$	
<b>Total</b>	\$163,128	\$54,376	\$	

<b>Appropriation No:</b>	<b>Amount:</b>
2160010000	\$163,128
2160010000	\$54,376
	\$
	\$
	\$
	\$
	\$
	\$
<b>Total</b>	\$217,504

REC'D OCT 12 2009

# STATE OF VERMONT REQUEST FOR GRANT ACCEPTANCE (Form AA-1)

PERSONAL SERVICE INFORMATION		
<b>11. Will monies from this grant be used to fund one or more Personal Service Contracts?</b> <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No If "Yes", appointing authority must initial here to indicate intent to follow current competitive bidding process/policy.		
Appointing Authority Name: _____ Agreed by: _____ (initial)		
<b>12. Limited Service Position Information:</b>	<b># Positions</b>	<b>Title</b>
	0	
<b>Total Positions</b>		
<b>12a. Equipment and space for these positions:</b> <input type="checkbox"/> Is presently available. <input type="checkbox"/> Can be obtained with available funds.		
13. AUTHORIZATION AGENCY/DEPARTMENT		
I/we certify that no funds beyond basic application preparation and filing costs have been expended or committed in anticipation of Joint Fiscal Committee approval of this grant, unless previous notification was made on Form AA-1PN (if applicable):	Signature:	Date: 10/9/2009
	Title: Executive Director	
	Signature:	Date:
	Title:	
14. SECRETARY OF ADMINISTRATION		
<input checked="" type="checkbox"/>	Approved: _____ <small>(Secretary or designee signature)</small>	Date: 10/26/09
15. ACTION BY GOVERNOR		
<input checked="" type="checkbox"/>	Check One Box: Accepted _____ <small>(Governor's signature)</small>	Date: 11/3/09
<input type="checkbox"/>	Rejected	Date:
16. DOCUMENTATION REQUIRED		
<b>Required GRANT Documentation</b>		
<input checked="" type="checkbox"/> Request Memo <input type="checkbox"/> Dept. project approval (if applicable) <input checked="" type="checkbox"/> Notice of Award <input checked="" type="checkbox"/> Grant Agreement <input type="checkbox"/> Grant Budget	<input type="checkbox"/> Notice of Donation (if any) <input type="checkbox"/> Grant (Project) Timeline (if applicable) <input type="checkbox"/> Request for Extension (if applicable) <input type="checkbox"/> Form AA-1PN attached (if applicable)	

End Form AA-1

October 9, 2009

To: Toni Hartrich, Financial Analyst

From: Judy Rex, Executive Director



Re: Permission to accept new federal grants

The Center is seeking state approval to accept three new federal grant programs. I have attached form AA-1 for each grant along with the federal grant award notice, conditions of grant award, grant application or summary and budget detail when applicable.

The first grant is a new formula grant from the Office on Violence against Women (OVW) for sexual assault services. OVW requested that this grant program be administered by states' sexual assault coalitions, which in Vermont is the Vermont Network Against Domestic and Sexual Violence. This new grant program is timely as the Network received a \$150,000 cut in their state funding for state FY 2010. Based on the federal formula, Vermont will receive an annual grant award of \$108,752. Because OVW was not able to get this grant award out during FFY 08, Vermont will receive two awards for a total of \$217,504 during FFY 09. The impact of not accepting the grant will mean fewer services to victims of sexual assault. Of this grant, the Center plans to disburse \$163,128 to the Network in FY 2010 and \$54,376 in 2011 (in addition to the FFY 2010 grant award of \$108,752). The Network will be responsible for disbursing the monies to member programs according to a funding formula.

The second grant is a discretionary grant from OVW that we refer to as the Rural Domestic Violence and Child Abuse grant. Vermont had been receiving a Rural grant since 1995 to fund DCF's Domestic Violence Unit and children services in domestic violence shelters in the most rural counties in Vermont. Vermont's continuation application was rejected in October of 2008. However, the current grant award that was slated to end 3/31/09 was able to secure a no-cost extension through 9/30/09. We reapplied this past January and received a new grant award effective 10/1/09. The two-year award is for \$695,147. The abstract and budget detail is attached. The impact of not accepting this grant will mean fewer children who witness or experience domestic violence will receive the services and education needed to break the inter-generational cycle of family violence.

The third grant is a discretionary grant from the Office on Victims of Crime (OVC) to do outreach and education to underserved populations about crime, victimization and

10/9/2009

Page 2

services available to assist crime victims who may not speak English or who come from diverse cultural backgrounds. This is a two-year grant for a total of \$71,516. This grant award is also very timely since the Center had to drastically cut back on its operating cost in FY 2010 due to declining revenue. This grant will allow the Center to target certain populations, such as refugees who come to Vermont through the Refugee Resettlement Project, and design and print posters and brochures in different languages, as well as to hire Interpreters for our educational presentations. The goal is to increase the number of non-English speaking and culturally diverse crime victims who seek services from victim service providers in Vermont.



Department of Justice  
Office on Violence Against Women  
**Office on Violence Against Women**

**Grant**

PAGE 1 OF 5

**FOIA**

1. RECIPIENT NAME AND ADDRESS (Including Zip Code) Vermont Center for Crime Victim Services 58 South Main Street Suite 1 Waterbury, VT 05676-1599		4. AWARD NUMBER: 2009-KF-AX-0035	
		5. PROJECT PERIOD: FROM 08/01/2009 TO 07/31/2011 BUDGET PERIOD: FROM 08/01/2009 TO 07/31/2011	
1A. GRANTEE IRS/VENDOR NO. 036000262		6. AWARD DATE 09/21/2009	7. ACTION Initial
		8. SUPPLEMENT NUMBER 00	
		9. PREVIOUS AWARD AMOUNT \$ 0	
3. PROJECT TITLE Sexual Assault Services Program in Vermont		10. AMOUNT OF THIS AWARD \$ 217,504	
		11. TOTAL AWARD \$ 217,504	
12. SPECIAL CONDITIONS THE ABOVE GRANT PROJECT IS APPROVED SUBJECT TO SUCH CONDITIONS OR LIMITATIONS AS ARE SET FORTH ON THE ATTACHED PAGE(S).			
13. STATUTORY AUTHORITY FOR GRANT This project is supported under 42 USC §14043g(b)			
15. METHOD OF PAYMENT PAPRS			
AGENCY APPROVAL		GRANTEE ACCEPTANCE	
16. TYPED NAME AND TITLE OF APPROVING OFFICIAL Catherine Pierce Acting Director		18. TYPED NAME AND TITLE OF AUTHORIZED GRANTEE OFFICIAL Judith Rex Executive Director	
17. SIGNATURE OF APPROVING OFFICIAL 		19. SIGNATURE OF AUTHORIZED RECIPIENT OFFICIAL 	19A. DATE 9/22/09
AGENCY USE ONLY			
20. ACCOUNTING CLASSIFICATION CODES FISCAL FUND BUD. DIV. YEAR CODE ACT. OFC. REG. SUB. POMS AMOUNT X A KF 29 00 00 217504		21. KF09D00050	

**Narrative for Vermont**

**●Overview of current sexual assault services in Vermont for women men and children:**

For more than thirty years victims/survivors of sexual assault have been able to call rape crisis hotlines to access crisis intervention, advocacy, hospital accompaniment, support groups and other services. Until very recently most of these services were provided by well-trained volunteers making it possible to respond 24 hours per day, 365 days a year. As recently as the mid-nineties Vermont's two stand-alone rape crisis centers existed with one paid staff person, doing everything from answering the hotline, recruiting and training volunteers, keeping the books, providing prevention and other community presentations, meeting with peers and community members and coordinating fundraising events. In twelve of our fourteen counties, rape crisis services evolved together with services to victims of domestic violence, creating what are called dual programs. Unfortunately, this resulted in less emphasis on sexual assault services as the number of domestic violence victims/survivors far outnumbered the sexual assault survivors.

The earliest funding for sexual assault services came from the Victims of Crime Act (VOCA) and was minimal, paying the hotline costs and perhaps rent and a small amount for a part-time staff position. Today the State of Vermont contributes over one million dollars for domestic and sexual violence services combined. This, in addition to

Vermont 2009 Sexual Assault Services Formula Grant Program Application:  
2009-X1265-VT-TL

VOCA and the Family Violence Prevention and Services Act funds (for domestic violence services) and local fundraising, provide the core funding for the fifteen programs. The two stand-alone rape crisis centers and the eleven dual programs are, with one exception, independent non-profits with executive directors and boards of directors. The two rape crisis centers are in Chittenden and Washington counties, the two most populated counties in Vermont. (Also in Chittenden and Washington counties are domestic violence shelter programs providing only domestic violence services.) The Women's Rape Crisis Center (WRCC) and the Sexual Assault Crisis Team (SACT), the two rape crisis programs, have provided leadership in the struggle to raise awareness about the devastating affects of sexual violence, the need to improve both access and quality of sexual assault services, and to increase penalties for sex offenders.

In addition to the fifteen programs that are members of the Vermont Network Against Domestic and Sexual Violence (Network) there are two well established programs in Vermont serving historically underserved communities: the Deaf and hard of hearing community and the Lesbian, Gay, Bisexual, Transgendered and Queer (LGBTQ) communities. Deaf Vermonters Advocacy Services (DVAS) and SafeSpace provide services across the state. Both programs have the expertise to offer domestic and sexual violence services in culturally helpful ways with services provided by members of these communities.

The fifteen programs of the Network served 1,234 victims/survivors of sexual assault during the past fiscal year. The two stand-alone rape crisis centers served 641

people, or more than half. Vermont also has six Child Advocacy Centers and a growing number of Special Investigation Units specializing in investigating and prosecuting child sexual abuse and child sexual assault. Due to the fact that children under sixteen have little to no control over the decisions made about prosecution, given reporting laws and criminal statutes, the Network programs tend to serve very few child victims/survivors of sexual assault. These programs were established to serve adults, and this remains the primary focus; though prevention education and outreach efforts to adolescents and younger children have expanded in recent years. Men tend to be served more readily by the stand-alone rape crisis centers, SafeSpace and DVAS. The dual programs encounter challenges in this area as batterers, mostly men, are known to exploit the vulnerability of their spouses or partners by placing programs in a conflicted position, making it unethical to provide crucial services to women in danger. When men call dual programs there is a natural concern that services are being sought as another way to undermine the safety of women and their children.

● **Vermont's efforts to address sexual assault:**

One of the first bills to be enacted by both houses of the Vermont legislature during the current session, beginning in January 2009, was an omnibus sexual assault bill. Following the rape and murder of a young teenager in the summer of 2008 the legislature moved quickly to provide opportunities for community hearings and to draft legislation to close the legal loop-holes and increase sex offender accountability. These shocking crimes came soon after the conviction of another known sex offender for the rape and

murder of a college student. The Governor and legislature felt the need to reinforce a sense of safety in our rural state by passing new legislation as quickly as possible.

The crime of violence that we call sexual assault is committed every day in Vermont, as elsewhere, and yet it is the high profile cases that lead to action and to increases in resources. Rape crisis centers know that the majority of sexual violence is committed against people known to the perpetrators and the violence often occurs over the course of months and years. When rape is committed by a stranger, and/or when death results, the community responds. When a woman is raped by her partner, or a child by her or his parent, outcomes are much different. If someone is prosecuted, convictions are rare and sentences short.

Rape crisis programs are the only places that offer victims/survivors of sexual assault a place to be believed and supported. Advocates offer information and always stand ready to support the decisions and address the needs while making opportunities for people to reclaim a sense of safety and control. Given the high standard of proof required to convict someone of sexual assault, together with the lack of timely evidence collection and the conflicted nature of accusing a friend or family member, the “he said, she said” of the situation, and etc. – most sexual assault is not addressed legally, medically or clinically. Network programs continue to struggle to find the resources they need to offer a larger array of services, to welcome every survivor, and to meet their individual needs.

Vermont 2009 Sexual Assault Services Formula Grant Program Application:  
2009-X1265-VT-TL

STOP Violence Against Women funds are used in Vermont to support, in as many counties as possible, teams of an advocate, investigator and a prosecutor to work together to increase victim safety and offender accountability. STOP Teams have proven to be very effective at successfully prosecuting violent crimes against women with annually high rates of conviction for domestic violence, sexual assault and stalking.

Late in 2006 orders of protection became available for victims/survivors of sexual assault (and stalking) in Vermont. A recently completed report about the use of the new orders revealed that they offer an important alternative to criminal prosecution. Victims/survivors seeking a protection order from the court do not have to prove beyond a reasonable doubt that she or he was sexually assaulted. The lesser civil evidence standard provides victims with some protection from further victimization, offers a more formal forum for being believed, and yet does not require a commitment of months or years, with an uncertain result, that criminal prosecution assumes.

The Vermont Network Against Domestic and Sexual Violence (Network), made up of the fifteen member programs, form Vermont's designated sexual assault coalition with the Network Office staff providing support and technical assistance to the programs and other statewide entities. The Network office is a dual coalition office, representing both sexual and domestic violence programs. The Network office and the Network member programs are the experts and the force that holds this state and our local communities accountable to the victims and survivors of sexual violence. Sexual Violence Awareness Month in Vermont and across the country, is a good time to

acknowledge the work of the Network at the state and local levels raising awareness, offering support and encouraging understanding about the sexual violence perpetrated against women, men and children.

Finally, Vermont initiated a sexual violence prevention endeavor several years ago through a statewide entity called the Anti-Violence Partnership housed at the University of Vermont. The long-term project began with the creation of a statewide plan for incremental change towards preventing sexual violence. “The Vermont Approach”, as the initiative is called, intends to involve discussion and action at all levels of the state to examine and influence changes in both the thinking and actions of institutions, organizations, families and individuals.

**•Meaningful process of communication and involvement of the state coalition and representatives from underserved communities:**

Vermont is a very small state. One of the benefits is that we can enjoy ongoing communication and involvement that is not only meaningful, but is necessary and productive. We share an unshakable commitment to the rights of victims/survivors to control their own processes of participation and decision-making. We also share a regret that more hasn't been done for victims/survivors of sexual violence. The Sexual Assault Services Program (SASP), despite the likelihood that Vermont won't receive a very large portion, is coming at a time when there is a strong interest in sexual violence in the Governor's office, the legislature, many towns, and in our schools.

This application comes after several years of working together with the Coalition to increase the unequal resources available to address sexual violence. Just last year, we worked together to increase state funds to the two stand-alone rape crisis centers as a means of compensating for the lack of a funding stream similar to FVPSA for sexual assault programs. Now that the SASP program exists we are looking again at our capacity to provide funding equality between domestic and sexual violence services.

Last year's legislative session was the first time that the State and the Coalition office worked together to include both Deaf Vermonters Advocacy Services and SafeSpace in a state funding bill that increased domestic violence resources. This was successful and both programs received their first state funds. In addition, both programs have received VOCA funding for seven or eight years. Our only dilemma with the SASP funds is the certainty that there will not be enough to go around. Since Vermont is such a small state, we are often confronted with making decisions to maximize limited resources, either by deciding where the greatest need is, or where we could see the greatest change and improvements.

**•Describe the Underserved Communities involved in this application:**

Staff at the Network Office and several members of Vermont's Deaf and disability communities began working together in 1995 to educate each other and others about the dramatically high rates of abuse and violence in the lives of Deaf people and

Vermont 2009 Sexual Assault Services Formula Grant Program Application:  
2009-X1265-VT-TL

people with disabilities. Lots of time was spent exploring ways to create programs that could serve victims and survivors from these communities in meaningful ways.

Thankfully it was in the next couple of years, when there was a strong readiness to begin, that VOCA funding increased with the stipulation that most would be used for services to underserved crime victims/survivors. Deaf Vermonters Advocacy Services (DVAS) has been a great contributor to the victim service system in Vermont.

In a similar fashion, people started meeting in Burlington, Vermont's largest city, in 1996 or 1997 and began the process of establishing a program for the LGBTQ community in Vermont. Again, VOCA funds became available and have continued to be a stable funding base for both SafeSpace and DVAS. In partnership with other victim service providers, both programs provide training at the Vermont Victims Assistance Academy, the Police Academy and at numerous other training events. DVAS and SafeSpace are integral parts of the service system for victims of domestic and sexual violence and also focus on serving victims/survivors of hate crimes, stalking and other crimes perpetrated against community members.

**•Times met to discuss this application:**

Three meetings were convened to discuss the SASP program and to look at the needs and resources available for serving victims/survivors of sexual assault. Given the more than 30 year wait for the rape crisis programs of the Network, there was some reluctance to discuss a plan for the funds before knowing what Vermont's allocation for

the SASP program would be. Several conversations and e-mail messages involved the Network office and the state. With state budget cuts on the horizon it remains unclear what will be necessary to cut back or eliminate from the victim service plan embarked upon only a year ago.

**●Opportunity to review the application and provide comment:**

Soon after meeting and discussing the current sexual assault services, and the identified needs, a draft of the application narrative was sent to the director of the coalition, and to the directors of DVAS and SafeSpace for review and comment. The narrative essentially reflected the conversations and verbal agreements that were made during initial meetings. At this writing we are still unaware of the amount of SASP funding that Vermont will receive.

During the meetings discussions included possible plans for DVAS and SafeSpace to partner with one of the stand-alone rape crisis centers to work on increasing victim/survivor access to culturally helpful sexual assault support and services. The discussions included working in the Chittenden county area to develop a protocol between the Women's Rape Crisis Center and SafeSpace to increase referrals and to work together to develop outreach materials that would include both service providers. Though SafeSpace provides some services statewide, the program is physically located in Burlington, Vermont's largest city, as is the Women's Rape Crisis Center. DVAS is located in Barre (Washington County) as is the other stand alone rape crisis center, the

Sexual Assault Crisis Team (SACT). DVAS would like to pursue a variety of projects with SACT including working on a hospital protocol to assure that any Deaf or hard of hearing woman, man or child would have access to a DVAS advocate at the hospital, and beyond, in the aftermath of a sexual assault. Also, given the high reliance of Deaf people on technology, DVAS would like to produce a visual outreach tool that would allow Deaf people to learn about sexual assault online.

**•Incorporating input and feedback:**

This application process offered opportunities for input from the coalition and DVAS and SafeSpace; and any feedback received from participants has been included.

**•Involvement of the Sexual Assault Coalition and Underserved communities in implementing the SASP program in Vermont:**

As described throughout this narrative, the state will be working with the coalition and DVAS and SafeSpace to increase services to victims/survivors of sexual assault. We work together in many forums and share common goals and often agree on ways to implement plans given the available resources and the greatest likelihood of success. We are all excited by the possibility of improving working relationships between the rape crisis centers and these two well-established and well-respected programs serving two vulnerable communities in Vermont. The plan to implement the SASP program will be formulated based on input from everyone and final agreement. We have learned that all

partners need to feel a commitment for goals to be achieved. Once we know that this application has been approved we will meet once again to establish what we hope to accomplish with this first year of funding and then devise a more detailed plan. Everyone will assume well-defined objectives and we will assign responsibility for accomplishing each.

Increasing outreach to sexual assault victims/survivors from the Deaf and hard of hearing as well as the LGBTQ communities will require very different approaches and messages and their availability will be an important step forward. While DVAS and SafeSpace have been providing services for more than seven years the number of sexual assault survivors served remains small. Last year DVAS served one victim/survivor and SafeSpace served 11. Knowing that there are many factors contributing to these small numbers, it is anticipated that focused and thoughtful outreach messages could increase access to important supports and services.

Once a plan is developed and agreed upon, the state expects that the rape crisis programs, DVAS and SafeSpace will implement the plan by developing and doing the outreach, collaborating to produce working protocols, and by providing direct services to victims/survivors of sexual assault.

● **Ensuring equitable distribution of grants and grant funds:**

We anticipate two possible scenarios for SASP fund distribution. One possibility is that the two stand-alone rape crisis centers finally receive the resources to hire a full time advocate who would in all likelihood double the capacity of each program to respond to the needs of victims/survivors. This, in addition to preserving some amount of funding for the collaborative efforts between the Women's Rape Crisis Center and SafeSpace, and between the Sexual Assault Crisis Team and Deaf Vermonter's Advocacy Services (DVAS).

A second option is to preserve the funds needed for the collaborations between DVAS, SafeSpace and the two stand-alone rape crisis centers, and then use the coalition funding formula to distribute the remaining (majority) of the funds to the two rape crisis centers and the eleven dual programs.

This very different approach to SASP funding distribution will be decided when there is an opportunity to know what resources are available and what can be accomplished. There is a concern that if the funds are divided by formula to thirteen programs, and the overall amount of funding is relatively small, the funds may not offer much in the way of increased services to victims/survivors as intended.

**•State Agency responsible for administering the SASP program:**

Governor Douglas designated the Vermont Center for Crime Victim Services (Center) to administer the SASP formula grant program for the state. The Center also administers the STOP Violence Against Women formula grant program, the Family Violence Prevention and Services Formula grant program and the Victims of Crime Act formula grant program.

**•How the 5% Administrative funds will be used:**

The Vermont Center for Crime Victim Services has not made a final decision about whether or not the 5% admin will be retained for grant administration purposes. If 5% or less is retained, the funds will be used for grants management and for financial accounting and reporting. If possible, it would also be beneficial to utilize a portion for at least one training event during the year to increase service capacity to sexual assault survivors and to incorporate a greater understanding of the needs of underserved communities.



**State of Vermont**  
 Department of Finance & Management  
 109 State Street, Pavilion Building  
 Montpelier, VT 05620-0401

Agency of Administration

[phone] 802-828-2376  
 [fax] 802-828-2428

**STATE OF VERMONT  
 FINANCE & MANAGEMENT GRANT REVIEW FORM**

<b>Grant Summary:</b>		This grant to the Center for Crime Victim's services is a new formula grant to provide direct services to victims of sexual assault. The federal government requests that the grant program be administered by Vermont's statewide sexual assault coalition, Vermont Network Against Domestic and Sexual Assault.			
<b>Date:</b>		10/22/09			
<b>Department:</b>		Vermont Center for Crime Victim's Services			
<b>Legal Title of Grant:</b>		Sexual Assault Services Program in Vermont			
<b>Federal Catalog #:</b>		16.556			
<b>Grant/Donor Name and Address:</b>		Office on Violence Against Women , U.S. Department of Justice, Washington DC 20531			
<b>Grant Period:</b>		<b>From:</b>	<b>To:</b>		
		8/1/2009	7/31/2011		
<b>Grant/Donation</b>		217504			
	<b>SFY 1</b>	<b>SFY 2</b>	<b>SFY 3</b>	<b>Total</b>	<b>Comments</b>
<b>Grant Amount:</b>	\$163,128	\$54736	\$	\$217,504	The funds will be dispersed to Coalition programs based on a funding formula
<b>Position Information:</b>		<b># Positions</b>	<b>Explanation/Comments</b>		
		0			
<b>Additional Comments:</b>					
<b>Department of Finance &amp; Management</b>				<i>[Signature]</i> 10/23/09	(Initial)
<b>Secretary of Administration</b>				<i>[Signature]</i> 10/24/09	(Initial)
<b>Sent To Joint Fiscal Office</b>				11/5/09	Date



STATE OF VERMONT REQUEST FOR GRANT ACCEPTANCE (Form AA-1)

BASIC GRANT INFORMATION				
<b>1. Agency:</b>		Vermont Center for Crime Victim Services		
<b>2. Department:</b>				
<b>3. Program:</b>		Sexual Assault Services Program in Vermont		
<b>4. Legal Title of Grant:</b>		Sexual Assault Services Program in Vermont		
<b>5. Federal Catalog #:</b>		16.556		
<b>6. Grant/Donor Name and Address:</b> Office on Violence Against Women, Dept. of Justice, Washington, DC 20531				
<b>7. Grant Period:</b>		<b>From:</b> 8/1/2009	<b>To:</b> 7/31/2011	
<b>8. Purpose of Grant:</b> Providing direct services to victims of sexual assault				
<b>9. Impact on existing program if grant is not Accepted:</b> Fewer services to victims of sexual assault and fewer victims served.				
10. BUDGET INFORMATION				
	<b>SFY 1</b>	<b>SFY 2</b>	<b>SFY 3</b>	<b>Comments</b>
<b>Expenditures:</b>	<b>FY 2010</b>	<b>FY 2011</b>	<b>FY</b>	
Personal Services	\$	\$	\$	
Operating Expenses	\$	\$	\$	
Grants	\$163,128	\$54,376	\$	
<b>Total</b>	\$	\$	\$	
<b>Revenues:</b>				
State Funds:	\$	\$	\$	
Cash	\$	\$	\$	
In-Kind	\$	\$	\$	
Federal Funds:	\$	\$	\$	
(Direct Costs)	\$163,128	\$54,376	\$	
(Statewide Indirect)	\$	\$	\$	
(Departmental Indirect)	\$	\$	\$	
Other Funds:	\$	\$	\$	
Grant (source )	\$	\$	\$	
<b>Total</b>	\$163,128	\$54,376	\$	
<b>Appropriation No:</b>	2160010000	<b>Amount:</b>	\$163,128	
	2160010000		\$54,376	
			\$	
			\$	
			\$	
			\$	
			\$	
		<b>Total</b>	\$217,504	

REC'D OCT 12 2009

**STATE OF VERMONT REQUEST FOR GRANT ACCEPTANCE (Form AA-1)**

**PERSONAL SERVICE INFORMATION**

**11. Will monies from this grant be used to fund one or more Personal Service Contracts?**  Yes  No  
 If "Yes", appointing authority must initial here to indicate intent to follow current competitive bidding process/policy.

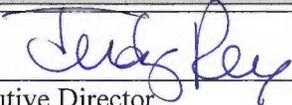
Appointing Authority Name: \_\_\_\_\_ Agreed by: \_\_\_\_\_ (initial)

12. Limited Service Position Information:	# Positions	Title
	0	
<b>Total Positions</b>		

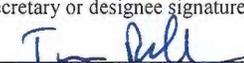
**12a. Equipment and space for these positions:**  Is presently available.  Can be obtained with available funds.

**13. AUTHORIZATION AGENCY/DEPARTMENT**

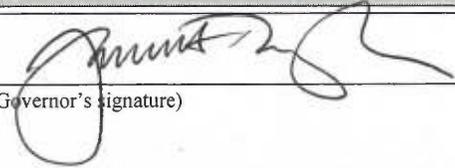
I/we certify that no funds beyond basic application preparation and filing costs have been expended or committed in anticipation of Joint Fiscal Committee approval of this grant, unless previous notification was made on Form AA-1PN (if applicable):

Signature: 	Date: 10/9/2009
Title: Executive Director	
Signature:	Date:
Title:	

**14. SECRETARY OF ADMINISTRATION**

<input checked="" type="checkbox"/> Approved:	(Secretary or designee signature) 	Date: 10/26/09
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**15. ACTION BY GOVERNOR**

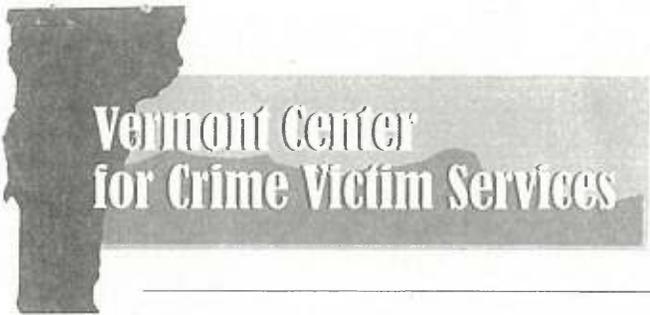
<input checked="" type="checkbox"/> Check One Box: Accepted		Date: 11/3/09
<input type="checkbox"/> Rejected	(Governor's signature)	Date:

**16. DOCUMENTATION REQUIRED**

**Required GRANT Documentation**

<input checked="" type="checkbox"/> Request Memo	<input type="checkbox"/> Notice of Donation (if any)
<input type="checkbox"/> Dept. project approval (if applicable)	<input type="checkbox"/> Grant (Project) Timeline (if applicable)
<input checked="" type="checkbox"/> Notice of Award	<input type="checkbox"/> Request for Extension (if applicable)
<input checked="" type="checkbox"/> Grant Agreement	<input type="checkbox"/> Form AA-1PN attached (if applicable)
<input type="checkbox"/> Grant Budget	

**End Form AA-1**



Vermont Center  
for Crime Victim Services

Victims Compensation Program  
Vermont Victim Assistance Academy  
Victim Assistance Program  
[www.ccvv.state.vt.us](http://www.ccvv.state.vt.us)

October 9, 2009

To: Toni Hartrich, Financial Analyst

From: Judy Rex, Executive Director



Re: Permission to accept new federal grants

The Center is seeking state approval to accept three new federal grant programs. I have attached form AA-1 for each grant along with the federal grant award notice, conditions of grant award, grant application or summary and budget detail when applicable.

The first grant is a new formula grant from the Office on Violence against Women (OVW) for sexual assault services. OVW requested that this grant program be administered by states' sexual assault coalitions, which in Vermont is the Vermont Network Against Domestic and Sexual Violence. This new grant program is timely as the Network received a \$150,000 cut in their state funding for state FY 2010. Based on the federal formula, Vermont will receive an annual grant award of \$108,752. Because OVW was not able to get this grant award out during FFY 08, Vermont will receive two awards for a total of \$217,504 during FFY 09. The impact of not accepting the grant will mean fewer services to victims of sexual assault. Of this grant, the Center plans to disburse \$163,128 to the Network in FY 2010 and \$54,376 in 2011 (in addition to the FFY 2010 grant award of \$108,752). The Network will be responsible for disbursing the monies to member programs according to a funding formula.

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10/9/2009

Page 2

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**Narrative for Vermont**

**●Overview of current sexual assault services in Vermont for women men and children:**

For more than thirty years victims/survivors of sexual assault have been able to call rape crisis hotlines to access crisis intervention, advocacy, hospital accompaniment, support groups and other services. Until very recently most of these services were provided by well-trained volunteers making it possible to respond 24 hours per day, 365 days a year. As recently as the mid-nineties Vermont's two stand-alone rape crisis centers existed with one paid staff person, doing everything from answering the hotline, recruiting and training volunteers, keeping the books, providing prevention and other community presentations, meeting with peers and community members and coordinating fundraising events. In twelve of our fourteen counties, rape crisis services evolved together with services to victims of domestic violence, creating what are called dual programs. Unfortunately, this resulted in less emphasis on sexual assault services as the number of domestic violence victims/survivors far outnumbered the sexual assault survivors.

The earliest funding for sexual assault services came from the Victims of Crime Act (VOCA) and was minimal, paying the hotline costs and perhaps rent and a small amount for a part-time staff position. Today the State of Vermont contributes over one million dollars for domestic and sexual violence services combined. This, in addition to

Vermont 2009 Sexual Assault Services Formula Grant Program Application:  
2009-X1265-VT-TL

VOCA and the Family Violence Prevention and Services Act funds (for domestic violence services) and local fundraising, provide the core funding for the fifteen programs. The two stand-alone rape crisis centers and the eleven dual programs are, with one exception, independent non-profits with executive directors and boards of directors. The two rape crisis centers are in Chittenden and Washington counties, the two most populated counties in Vermont. (Also in Chittenden and Washington counties are domestic violence shelter programs providing only domestic violence services.) The Women's Rape Crisis Center (WRCC) and the Sexual Assault Crisis Team (SACT), the two rape crisis programs, have provided leadership in the struggle to raise awareness about the devastating affects of sexual violence, the need to improve both access and quality of sexual assault services, and to increase penalties for sex offenders.

In addition to the fifteen programs that are members of the Vermont Network Against Domestic and Sexual Violence (Network) there are two well established programs in Vermont serving historically underserved communities: the Deaf and hard of hearing community and the Lesbian, Gay, Bisexual, Transgendered and Queer (LGBTQ) communities. Deaf Vermonters Advocacy Services (DVAS) and SafeSpace provide services across the state. Both programs have the expertise to offer domestic and sexual violence services in culturally helpful ways with services provided by members of these communities.

The fifteen programs of the Network served 1,234 victims/survivors of sexual assault during the past fiscal year. The two stand-alone rape crisis centers served 641

people, or more than half. Vermont also has six Child Advocacy Centers and a growing number of Special Investigation Units specializing in investigating and prosecuting child sexual abuse and child sexual assault. Due to the fact that children under sixteen have little to no control over the decisions made about prosecution, given reporting laws and criminal statutes, the Network programs tend to serve very few child victims/survivors of sexual assault. These programs were established to serve adults, and this remains the primary focus; though prevention education and outreach efforts to adolescents and younger children have expanded in recent years. Men tend to be served more readily by the stand-alone rape crisis centers, SafeSpace and DVAS. The dual programs encounter challenges in this area as batterers, mostly men, are known to exploit the vulnerability of their spouses or partners by placing programs in a conflicted position, making it unethical to provide crucial services to women in danger. When men call dual programs there is a natural concern that services are being sought as another way to undermine the safety of women and their children.

● **Vermont's efforts to address sexual assault:**

One of the first bills to be enacted by both houses of the Vermont legislature during the current session, beginning in January 2009, was an omnibus sexual assault bill. Following the rape and murder of a young teenager in the summer of 2008 the legislature moved quickly to provide opportunities for community hearings and to draft legislation to close the legal loop-holes and increase sex offender accountability. These shocking crimes came soon after the conviction of another known sex offender for the rape and

murder of a college student. The Governor and legislature felt the need to reinforce a sense of safety in our rural state by passing new legislation as quickly as possible.

The crime of violence that we call sexual assault is committed every day in Vermont, as elsewhere, and yet it is the high profile cases that lead to action and to increases in resources. Rape crisis centers know that the majority of sexual violence is committed against people known to the perpetrators and the violence often occurs over the course of months and years. When rape is committed by a stranger, and/or when death results, the community responds. When a woman is raped by her partner, or a child by her or his parent, outcomes are much different. If someone is prosecuted, convictions are rare and sentences short.

Rape crisis programs are the only places that offer victims/survivors of sexual assault a place to be believed and supported. Advocates offer information and always stand ready to support the decisions and address the needs while making opportunities for people to reclaim a sense of safety and control. Given the high standard of proof required to convict someone of sexual assault, together with the lack of timely evidence collection and the conflicted nature of accusing a friend or family member, the “he said, she said” of the situation, and etc. – most sexual assault is not addressed legally, medically or clinically. Network programs continue to struggle to find the resources they need to offer a larger array of services, to welcome every survivor, and to meet their individual needs.

STOP Violence Against Women funds are used in Vermont to support, in as many counties as possible, teams of an advocate, investigator and a prosecutor to work together to increase victim safety and offender accountability. STOP Teams have proven to be very effective at successfully prosecuting violent crimes against women with annually high rates of conviction for domestic violence, sexual assault and stalking.

Late in 2006 orders of protection became available for victims/survivors of sexual assault (and stalking) in Vermont. A recently completed report about the use of the new orders revealed that they offer an important alternative to criminal prosecution.

Victims/survivors seeking a protection order from the court do not have to prove beyond a reasonable doubt that she or he was sexually assaulted. The lesser civil evidence standard provides victims with some protection from further victimization, offers a more formal forum for being believed, and yet does not require a commitment of months or years, with an uncertain result, that criminal prosecution assumes.

The Vermont Network Against Domestic and Sexual Violence (Network), made up of the fifteen member programs, form Vermont's designated sexual assault coalition with the Network Office staff providing support and technical assistance to the programs and other statewide entities. The Network office is a dual coalition office, representing both sexual and domestic violence programs. The Network office and the Network member programs are the experts and the force that holds this state and our local communities accountable to the victims and survivors of sexual violence. Sexual Violence Awareness Month in Vermont and across the country, is a good time to

acknowledge the work of the Network at the state and local levels raising awareness, offering support and encouraging understanding about the sexual violence perpetrated against women, men and children.

Finally, Vermont initiated a sexual violence prevention endeavor several years ago through a statewide entity called the Anti-Violence Partnership housed at the University of Vermont. The long-term project began with the creation of a statewide plan for incremental change towards preventing sexual violence. “The Vermont Approach”, as the initiative is called, intends to involve discussion and action at all levels of the state to examine and influence changes in both the thinking and actions of institutions, organizations, families and individuals.

**● Meaningful process of communication and involvement of the state coalition and representatives from underserved communities:**

Vermont is a very small state. One of the benefits is that we can enjoy ongoing communication and involvement that is not only meaningful, but is necessary and productive. We share an unshakable commitment to the rights of victims/survivors to control their own processes of participation and decision-making. We also share a regret that more hasn't been done for victims/survivors of sexual violence. The Sexual Assault Services Program (SASP), despite the likelihood that Vermont won't receive a very large portion, is coming at a time when there is a strong interest in sexual violence in the Governor's office, the legislature, many towns, and in our schools.

This application comes after several years of working together with the Coalition to increase the unequal resources available to address sexual violence. Just last year, we worked together to increase state funds to the two stand-alone rape crisis centers as a means of compensating for the lack of a funding stream similar to FVPSA for sexual assault programs. Now that the SASP program exists we are looking again at our capacity to provide funding equality between domestic and sexual violence services.

Last year's legislative session was the first time that the State and the Coalition office worked together to include both Deaf Vermonters Advocacy Services and SafeSpace in a state funding bill that increased domestic violence resources. This was successful and both programs received their first state funds. In addition, both programs have received VOCA funding for seven or eight years. Our only dilemma with the SASP funds is the certainty that there will not be enough to go around. Since Vermont is such a small state, we are often confronted with making decisions to maximize limited resources, either by deciding where the greatest need is, or where we could see the greatest change and improvements.

**•Describe the Underserved Communities involved in this application:**

Staff at the Network Office and several members of Vermont's Deaf and disability communities began working together in 1995 to educate each other and others about the dramatically high rates of abuse and violence in the lives of Deaf people and

people with disabilities. Lots of time was spent exploring ways to create programs that could serve victims and survivors from these communities in meaningful ways.

Thankfully it was in the next couple of years, when there was a strong readiness to begin, that VOCA funding increased with the stipulation that most would be used for services to underserved crime victims/survivors. Deaf Vermonters Advocacy Services (DVAS) has been a great contributor to the victim service system in Vermont.

In a similar fashion, people started meeting in Burlington, Vermont's largest city, in 1996 or 1997 and began the process of establishing a program for the LGBTQ community in Vermont. Again, VOCA funds became available and have continued to be a stable funding base for both SafeSpace and DVAS. In partnership with other victim service providers, both programs provide training at the Vermont Victims Assistance Academy, the Police Academy and at numerous other training events. DVAS and SafeSpace are integral parts of the service system for victims of domestic and sexual violence and also focus on serving victims/survivors of hate crimes, stalking and other crimes perpetrated against community members.

**•Times met to discuss this application:**

Three meetings were convened to discuss the SASP program and to look at the needs and resources available for serving victims/survivors of sexual assault. Given the more than 30 year wait for the rape crisis programs of the Network, there was some reluctance to discuss a plan for the funds before knowing what Vermont's allocation for

the SASP program would be. Several conversations and e-mail messages involved the Network office and the state. With state budget cuts on the horizon it remains unclear what will be necessary to cut back or eliminate from the victim service plan embarked upon only a year ago.

**•Opportunity to review the application and provide comment:**

Soon after meeting and discussing the current sexual assault services, and the identified needs, a draft of the application narrative was sent to the director of the coalition, and to the directors of DVAS and SafeSpace for review and comment. The narrative essentially reflected the conversations and verbal agreements that were made during initial meetings. At this writing we are still unaware of the amount of SASP funding that Vermont will receive.

During the meetings discussions included possible plans for DVAS and SafeSpace to partner with one of the stand-alone rape crisis centers to work on increasing victim/survivor access to culturally helpful sexual assault support and services. The discussions included working in the Chittenden county area to develop a protocol between the Women's Rape Crisis Center and SafeSpace to increase referrals and to work together to develop outreach materials that would include both service providers. Though SafeSpace provides some services statewide, the program is physically located in Burlington, Vermont's largest city, as is the Women's Rape Crisis Center. DVAS is located in Barre (Washington County) as is the other stand alone rape crisis center, the

Sexual Assault Crisis Team (SACT). DVAS would like to pursue a variety of projects with SACT including working on a hospital protocol to assure that any Deaf or hard of hearing woman, man or child would have access to a DVAS advocate at the hospital, and beyond, in the aftermath of a sexual assault. Also, given the high reliance of Deaf people on technology, DVAS would like to produce a visual outreach tool that would allow Deaf people to learn about sexual assault online.

**•Incorporating input and feedback:**

This application process offered opportunities for input from the coalition and DVAS and SafeSpace; and any feedback received from participants has been included.

**•Involvement of the Sexual Assault Coalition and Underserved communities in implementing the SASP program in Vermont:**

As described throughout this narrative, the state will be working with the coalition and DVAS and SafeSpace to increase services to victims/survivors of sexual assault. We work together in many forums and share common goals and often agree on ways to implement plans given the available resources and the greatest likelihood of success. We are all excited by the possibility of improving working relationships between the rape crisis centers and these two well-established and well-respected programs serving two vulnerable communities in Vermont. The plan to implement the SASP program will be formulated based on input from everyone and final agreement. We have learned that all

partners need to feel a commitment for goals to be achieved. Once we know that this application has been approved we will meet once again to establish what we hope to accomplish with this first year of funding and then devise a more detailed plan. Everyone will assume well-defined objectives and we will assign responsibility for accomplishing each.

Increasing outreach to sexual assault victims/survivors from the Deaf and hard of hearing as well as the LGBTQ communities will require very different approaches and messages and their availability will be an important step forward. While DVAS and SafeSpace have been providing services for more than seven years the number of sexual assault survivors served remains small. Last year DVAS served one victim/survivor and SafeSpace served 11. Knowing that there are many factors contributing to these small numbers, it is anticipated that focused and thoughtful outreach messages could increase access to important supports and services.

Once a plan is developed and agreed upon, the state expects that the rape crisis programs, DVAS and SafeSpace will implement the plan by developing and doing the outreach, collaborating to produce working protocols, and by providing direct services to victims/survivors of sexual assault.

● **Ensuring equitable distribution of grants and grant funds:**

We anticipate two possible scenarios for SASP fund distribution. One possibility is that the two stand-alone rape crisis centers finally receive the resources to hire a full time advocate who would in all likelihood double the capacity of each program to respond to the needs of victims/survivors. This, in addition to preserving some amount of funding for the collaborative efforts between the Women's Rape Crisis Center and SafeSpace, and between the Sexual Assault Crisis Team and Deaf Vermonter's Advocacy Services (DVAS).

A second option is to preserve the funds needed for the collaborations between DVAS, SafeSpace and the two stand-alone rape crisis centers, and then use the coalition funding formula to distribute the remaining (majority) of the funds to the two rape crisis centers and the eleven dual programs.

This very different approach to SASP funding distribution will be decided when there is an opportunity to know what resources are available and what can be accomplished. There is a concern that if the funds are divided by formula to thirteen programs, and the overall amount of funding is relatively small, the funds may not offer much in the way of increased services to victims/survivors as intended.

**•State Agency responsible for administering the SASP program:**

Governor Douglas designated the Vermont Center for Crime Victim Services (Center) to administer the SASP formula grant program for the state. The Center also administers the STOP Violence Against Women formula grant program, the Family Violence Prevention and Services Formula grant program and the Victims of Crime Act formula grant program.

**•How the 5% Administrative funds will be used:**

The Vermont Center for Crime Victim Services has not made a final decision about whether or not the 5% admin will be retained for grant administration purposes. If 5% or less is retained, the funds will be used for grants management and for financial accounting and reporting. If possible, it would also be beneficial to utilize a portion for at least one training event during the year to increase service capacity to sexual assault survivors and to incorporate a greater understanding of the needs of underserved communities.



Department of Justice  
Office on Violence Against Women  
**Office on Violence Against Women**

**Grant**

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**FA**

1. RECIPIENT NAME AND ADDRESS (Including Zip Code) Vermont Center for Crime Victim Services 58 South Main Street Suite 1 Waterbury, VT 05676-1599		4. AWARD NUMBER: 2009-KF-AX-0035	
		5. PROJECT PERIOD: FROM 08/01/2009 TO 07/31/2011 BUDGET PERIOD: FROM 08/01/2009 TO 07/31/2011	
		6. AWARD DATE 09/21/2009	7. ACTION
1A. GRANTEE IRS/VENDOR NO. 036000262	8. SUPPLEMENT NUMBER 00		Initial
		9. PREVIOUS AWARD AMOUNT \$ 0	
3. PROJECT TITLE Sexual Assault Services Program in Vermont		10. AMOUNT OF THIS AWARD \$ 217,504	
		11. TOTAL AWARD \$ 217,504	
12. SPECIAL CONDITIONS THE ABOVE GRANT PROJECT IS APPROVED SUBJECT TO SUCH CONDITIONS OR LIMITATIONS AS ARE SET FORTH ON THE ATTACHED PAGE(S).			
13. STATUTORY AUTHORITY FOR GRANT This project is supported under 42 USC §14043g(b)			
15. METHOD OF PAYMENT PAPRS			
AGENCY APPROVAL		GRANTEE ACCEPTANCE	
16. TYPED NAME AND TITLE OF APPROVING OFFICIAL Catherine Pierce Acting Director		18. TYPED NAME AND TITLE OF AUTHORIZED GRANTEE OFFICIAL Judith Rex Executive Director	
17. SIGNATURE OF APPROVING OFFICIAL 		19. SIGNATURE OF AUTHORIZED RECIPIENT OFFICIAL 	19A. DATE 9/22/09
AGENCY USE ONLY			
20. ACCOUNTING CLASSIFICATION CODES FISCAL FUND BUD. DIV. YEAR CODE ACT. OFC. REG. SUB. POMS AMOUNT X A KF 29 00 00 217504		21. KF09D00050	



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PROJECT NUMBER 2009-KF-AX-0035

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*SPECIAL CONDITIONS*

1. The recipient agrees to comply with the financial and administrative requirements set forth in the current edition of the Office of Justice Programs (OJP) Financial Guide.
2. The recipient acknowledges that failure to submit an acceptable Equal Employment Opportunity Plan (if recipient is required to submit one pursuant to 28 C.F.R. Section 42.302), that is approved by the Office for Civil Rights, is a violation of its Certified Assurances and may result in suspension or termination of funding, until such time as the recipient is in compliance.
3. The recipient agrees to comply with the organizational audit requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and further understands and agrees that funds may be withheld, or other related requirements may be imposed, if outstanding audit issues (if any) from OMB Circular A-133 audits (and any other audits of OJP grant funds) are not satisfactorily and promptly addressed, as further described in the current edition of the OJP Financial Guide, Chapter 19.
4. Recipient understands and agrees that it cannot use any federal funds, either directly or indirectly, in support of the enactment, repeal, modification or adoption of any law, regulation or policy, at any level of government without the express prior written approval of OVW, in order to avoid violation of 18 USC § 1913. The recipient may, however, use federal funds to collaborate with and provide information to Federal, State, local, tribal and territorial public officials and agencies to develop and implement policies to reduce or eliminate domestic violence, dating violence, sexual assault, and stalking (as those terms are defined in 42 USC 13925(a)) when such collaboration and provision of information is consistent with the activities otherwise authorized under this grant program.
5. The recipient must promptly refer to the DOJ OIG any credible evidence that a principal, employee, agent, contractor, subgrantee, subcontractor, or other person has either 1) submitted a false claim for grant funds under the False Claims Act; or 2) committed a criminal or civil violation of laws pertaining to fraud, conflict of interest, bribery, gratuity, or similar misconduct involving grant funds. This condition also applies to any subrecipients. Potential fraud, waste, abuse, or misconduct should be reported to the OIG by -

mail:

Office of the Inspector General  
U.S. Department of Justice  
Investigations Division  
950 Pennsylvania Avenue, N.W.  
Room 4706  
Washington, DC 20530

e-mail: [oig.hotline@usdoj.gov](mailto:oig.hotline@usdoj.gov)

hotline: (contact information in English and Spanish): (800) 869-4499

or hotline fax: (202) 616-9881

Additional information is available from the DOJ OIG website at [www.usdoj.gov/oig](http://www.usdoj.gov/oig).

6. The Director of OVW, upon a finding that there has been substantial failure by the grantee to comply with applicable laws, regulations, and/or the terms and conditions of the grant or cooperative agreement, will terminate or suspend until the Director is satisfied that there is no longer such failure, all or part of the grant or cooperative agreement, in accordance with the provisions of 28 CFR Part 18, as applicable mutatis mutandis.



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*SPECIAL CONDITIONS*

7. The grantee agrees to comply with all relevant statutory and regulatory requirements which may include, among other relevant authorities, the Violence Against Women Act of 1994, P.L. 103-322, the Violence Against Women Act of 2000, P.L. 106-386, the Omnibus Crime Control and Safe Streets Act of 1968, 42 U.S.C 3711 et seq., the Violence Against Women and Department of Justice Reauthorization Act of 2005, P.L. 109-162, and OVW's implementing regulations at 28 CFR Part 90.
8. The grantee agrees to comply with the applicable requirements of 28 C.F.R. Part 38, the Department of Justice regulation governing "Equal Treatment for Faith Based Organizations" (the "Equal Treatment Regulation"). The Equal Treatment Regulation provides in part that Department of Justice grant awards of direct funding may not be used to fund any inherently religious activities, such as worship, religious instruction, or proselytization. Recipients of direct grants may still engage in inherently religious activities, but such activities must be separate in time or place from the Department of Justice funded program, and participation in such activities by individuals receiving services from the grantee or a sub-grantee must be voluntary. The Equal Treatment Regulation also makes clear that organizations participating in programs directly funded by the Department of Justice are not permitted to discriminate in the provision of services on the basis of a beneficiary's religion.
9. The recipient agrees that all income generated as a direct result of this award shall be deemed program income. All program income must be accounted for and used for the purposes under the conditions applicable for the use of funds under this award, including the effective edition of the OJP Financial Guide and, as applicable, either (1) 28 C.F.R. Part 66 or (2) 28 C.F.R Part 70 and 2 C.F.R. Part 215 (OMB Circular A-110). Further, the use of program income must be shown on the quarterly Financial Status Report, SF269.
10. The grantee agrees to submit one copy of all reports and proposed publications funded under this project not less than twenty (20) days prior to public release for OVW review. Prior review and approval of a report or publication is required if project funds are to be used to publish or distribute reports and publications developed under this grant.
11. All materials and publications (written, visual, or sound) resulting from award activities shall contain the following statements: "This project was supported by Grant No. \_\_\_\_\_ awarded by the Office on Violence Against Women, U.S. Department of Justice. The opinions, findings, conclusions, and recommendations expressed in this publication/program/exhibition are those of the author(s) and do not necessarily reflect the views of the Department of Justice, Office on Violence Against Women.
12. A final report, which provides a summary of progress toward achieving the goals and objectives of the award, significant results, and any products developed under the award, is due 90 days after the end of the award. The Final Progress Report should be submitted to the Office on Violence Against Women through the Grants Management System with the Report Type indicated as "Final".
13. The recipient agrees to cooperate with any assessments, national evaluation efforts, or information or data collection requests, including, but not limited to, the provision of any information required for the assessment or evaluation of any activities within this project.
14. The recipient agrees in making subgrants under this award to give priority to areas of varying geographic size with the greatest demonstration of need; to take into consideration the population of the geographic area to be served; to distribute monies equitably on a geographic basis, including nonurban and rural areas of various geographic sizes; and to identify and address the needs of underserved populations.



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15. The recipient agrees to submit quarterly financial status reports to OJP. At present, these reports are to be submitted on-line (at <https://grants.ojp.usdoj.gov>) using Standard Form SF 269A, not later than 45 days after the end of each calendar quarter. The recipient understands that after October 15, 2009, OJP will discontinue its use of the SF 269A, and will require award recipients to submit quarterly financial status reports within 30 days after the end of each calendar quarter, using the government-wide Standard Form 425 Federal Financial Report form (available for viewing at [www.whitehouse.gov/omb/grants/standard\\_forms/ffr.pdf](http://www.whitehouse.gov/omb/grants/standard_forms/ffr.pdf)). Beginning with the report for the fourth calendar quarter of 2009 (and continuing thereafter), the recipient agrees that it will submit quarterly financial status reports to OJP on-line (at <https://grants.ojp.usdoj.gov>) using the SF 425 Federal Financial Report form, not later than 30 days after the end of each calendar quarter. The final report shall be submitted not later than 90 days following the end of the grant period.
16. Pursuant to 28 CFR §66.34, the Office on Violence Against Women reserves a royalty-free, nonexclusive, and irrevocable license to reproduce, publish or otherwise use, and to authorize others to use, in whole or in part (including in the creation of derivative works), for Federal Government purposes:
  - (a) any work that is subject to copyright and was developed under this award, subaward, contract or subcontract pursuant to this award; and
  - (b) any work that is subject to copyright for which ownership was purchased by a recipient, subrecipient or a contractor with support under this award.In addition, the recipient (or subrecipient, contractor or subcontractor) must obtain advance written approval from the Office on Violence Against Women program manager assigned to this award, and must comply with all conditions specified by the program manager in connection with that approval before: 1) using award funds to purchase ownership of, or a license to use, a copyrighted work; or 2) incorporating any copyrighted work, or portion thereof, into a new work developed under this award.

It is the responsibility of the recipient (and of each subrecipient, contractor or subcontractor as applicable) to ensure that this condition is included in any subaward, contract or subcontract under this award.
17. Approval of this award does not indicate approval of any consultant rate in excess of \$450 per day. A detailed justification must be submitted to and approved by the Office on Violence Against Women prior to obligation or expenditure of such funds.
18. The grantee agrees that grant funds will not support activities that may compromise victim safety, such as: pre-trial diversion programs not approved by OVW or the placement of offenders in such programs; mediation, couples counseling, family counseling or any other manner of joint victim-offender counseling; mandatory counseling for victims, penalizing victims who refuse to testify, or promoting procedures that would require victims to seek legal sanctions against their abusers (e.g., seek a protection order, file formal complaint); or the placement of perpetrators in anger management programs.
19. The grantee acknowledges that funds may only be used for the provision of direct intervention and related assistance to victims of sexual violence, including 24-hour crisis line services, medical and criminal justice/civil legal accompaniment, advocacy, and short term individual and group support counseling. Funds cannot be used towards prevention education efforts, projects focused on training allied professionals and/or communities, or the establishment or maintenance of Sexual Assault Response Teams.
20. The grantee agrees to attend and participate in OVW-sponsored technical assistance. Technical assistance includes, but is not limited to, national and regional conferences, audio conferences, peer-to-peer consultations, and workshops conducted by OVW-designated technical assistance providers. The recipient's participation is critical for effective administration of the SASP Formula Grant program and to ensure adherence to statutory provisions.



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*SPECIAL CONDITIONS*

21. The recipient agrees to provide OVW with specific information regarding subgrants made under this program. The recipient agrees to submit an annual report that includes (a) an assessment of whether stated goals and objectives were achieved; (b) information on the effectiveness of the activities carried out with the amounts made available to carry out the program, including number of persons served and the numbers of persons seeking services who could not be served; (c) information on each subgrant awarded; and (d) such other information as the Attorney General may prescribe. (Grantees are required to submit this report after the end of each calendar year but no later than March 30 each year. Grantees are required to submit this information on the Annual SASP Administrators' Report form (which is to be completed by State Administrator) and the Annual Progress Report for the SASP Formula Grant Program form (which is to be completed by subgrantees).
22. Under the Government Performance and Results Act (GPRA) and VAWA 2000, grantees are required to collect and maintain data that measure the effectiveness of their grant-funded activities. Accordingly, the grantee agrees to submit an annual electronic progress report on program activities and program effectiveness measures. Information that grantees must collect under GPRA and VAWA 2000 includes, but is not limited to: 1) number of victims receiving requested services; 2) number of persons seeking services who could not be served; and 3) number of victim advocates supported by grant funding.
23. The recipient agrees that the amount of grant funding used for administrative purposes will not exceed 5%. Furthermore, the recipient agrees that no amount of administrative funding of this grant will be used for dues or membership fees to an organization conducting any type of lobbying, including advocating with government agencies for policy change.



**STATE OF VERMONT**  
JOINT FISCAL OFFICE

**MEMORANDUM**

To: James Reardon, Commissioner of Finance & Management  
From: Nathan Lavery, Fiscal Analyst  
Date: December 9, 2009  
Subject: JFO #2408, #2409, #2410, #2411, #2412, #2413

No Joint Fiscal Committee member has requested that the following items be held for review:

**JFO #2408** — \$26,190 grant from the U.S. Health Resources and Services Administration to the Department of Health. These grant funds will be used to support the recruitment and retention of primary care providers via a subgrant to the Vermont State Primary Care Offices (PCO).  
[JFO received 11/09/09]

**JFO #2409** — \$217,504 grant from the U.S. Department of Justice to the Center for Crime Victim Services. These funds will be distributed to the Vermont Network Against Domestic and Sexual Violence for direct services to victims of sexual assault.  
[JFO received 11/09/09]

**JFO #2410** — \$695,147 grant from the U.S. Department of Justice to the Center for Crime Victim Services. These funds will be used to aid adult and child victims of domestic violence and sexual assault, etc., by expanding safety and support services in five of Vermont's rural.  
[JFO received 11/09/09]

**JFO #2411** — \$71,216 grant from the U.S. Department of Justice to the Center for Crime Victim Services. These funds will be used for outreach and education about services available to crime victims. The focus of this outreach will be underserved populations from diverse cultural backgrounds who may not speak English.  
[JFO received 11/09/09]

**JFO #2412** — \$1,000,000 grant from the U.S. Department of Justice to the Department of Public Safety. These funds will be used to support the work of the Vermont Drug Task Force to disrupt the flow of illegal drugs into Vermont.  
[JFO received 11/09/09]

**JFO #2413** — \$96,477 grant from the U.S. Department of Labor to the Vermont Department of Labor. These funds will be used to fund necessary IT upgrades and staff training for the transition to the new federal apprenticeship program mandates.  
[JFO received 11/09/09]

In accordance with 32 V.S.A. §5, the requisite 30 days having elapsed since these items were submitted to the Joint Fiscal Committee, the Governor's approval may now be considered final. We ask that you inform the Secretary of Administration and your staff of this action.

cc: Wendy Davis, Commissioner  
Judy Rex, Executive Director  
Thomas Tremblay, Commissioner  
Patricia Moulton Powden, Commissioner